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Pew Internet & American Life Project

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PewResearchCenter

Government Online

The internet gives citizens new paths to government services and information

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Pew Internet & American Life Project

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Summary of Findings

As government agencies at all levels bring their services online, Americans are turning in large numbers to government websites to access information and services. Fully 82% of internet users (representing 61% of all American adults) looked for information or completed a transaction on a government website in the twelve months preceding this survey. Some of the specific government website activities in which Americans take part include:

- 48% of internet users have *looked for information about a public policy or issue* online with their local, state or federal government
- 46% have *looked up what services a government agency provides*
- 41% have *downloaded government forms*
- 35% have *researched official government documents or statistics*
- 33% have *renewed a driver's license or auto registration*
- 30% have *gotten recreational or tourist information* from a government agency
- 25% have gotten advice or information from a government agency about a *health or safety issue*
- 23% have gotten information about or applied for *government benefits*
- 19% have gotten information about how to *apply for a government job*
- 15% have *paid a fine*, such as a parking ticket
- 11% have *applied for a recreational license*, such as a fishing or hunting license

Throughout this report, we refer to anyone who did one or more of these activities in the preceding twelve months as an online government user, and most of these online government users exhibit a relatively wide range of behaviors: the typical online government user engaged in four of these activities in the last year.

The way we ask about the use of government services has changed over the years, making direct comparisons to our prior findings difficult. However, even accounting for these methodological changes it is clear that going online to complete basic transactions with government (such as renewing a license or paying a fine) is now much more commonplace than it was earlier in the decade. Conversely, online informational activities (looking up services, downloading forms, etc.) are roughly as common within the online population as they were the last time we asked about these activities in 2003.

In this report, we identify several other common characteristics regarding citizens' interactions with government. Specifically, these interactions are frequently:

- **Data driven** – Efforts by government agencies to post their data online are resonating with citizens. Fully 40% of online adults went online in the preceding year to access data and information about government (for instance, by looking up stimulus spending, political campaign contributions or the text of legislation). These “government data users” are discussed in more detail in Part 4.
- **Organized around new online platforms** – Citizen interactions with government are moving beyond the website. Nearly one third (31%) of online adults use online platforms such as blogs, social networking sites, email, online video or text messaging to get government information. These “government social media users” are discussed in Part 2.
- **Participatory** – Americans are not simply going online for data and information; they want to share their personal views on the business of government. Nearly one quarter (23%) of internet users participate in the online debate around government policies or issues, with much of this discussion

occurring outside of official government channels. These “online government participators” are also discussed in more detail in Part 2 of this report.

These are among the key findings of a Pew Internet and American Life Project survey of how Americans interact with government online. Some of the other findings from this research:

40% of online Americans have gone online for data about the business of government

Recently, many government agencies have begun making data such as agency spending, visitor logs or political donations available to citizens as a way to encourage openness and transparency in government. Indeed, Americans appear to have a fairly healthy appetite for such information, as 40% of internet users took at least one of the following actions in the twelve months preceding our survey:

- 23% of online adults looked online to see how money from the recent stimulus package was being spent
- 22% downloaded or read the text of legislation
- 16% visited a site that provides access to government data, such as data.gov, recovery.gov or usaspending.gov
- 14% looked for information on who contributes to the campaigns of their elected officials

At least when it comes to the federal government, these government data users tend to have more positive attitudes towards government openness and accountability. However, political ideology and partisan affiliations tend to outweigh this effect. Specifically, Democrats (and Democratic-leaning independents) tend to have more positive attitudes towards the federal government’s openness compared with two years ago if they go online for government data. On the other hand, Republican voters tend to cast a skeptical eye towards government openness whether they get this type of data online or not.

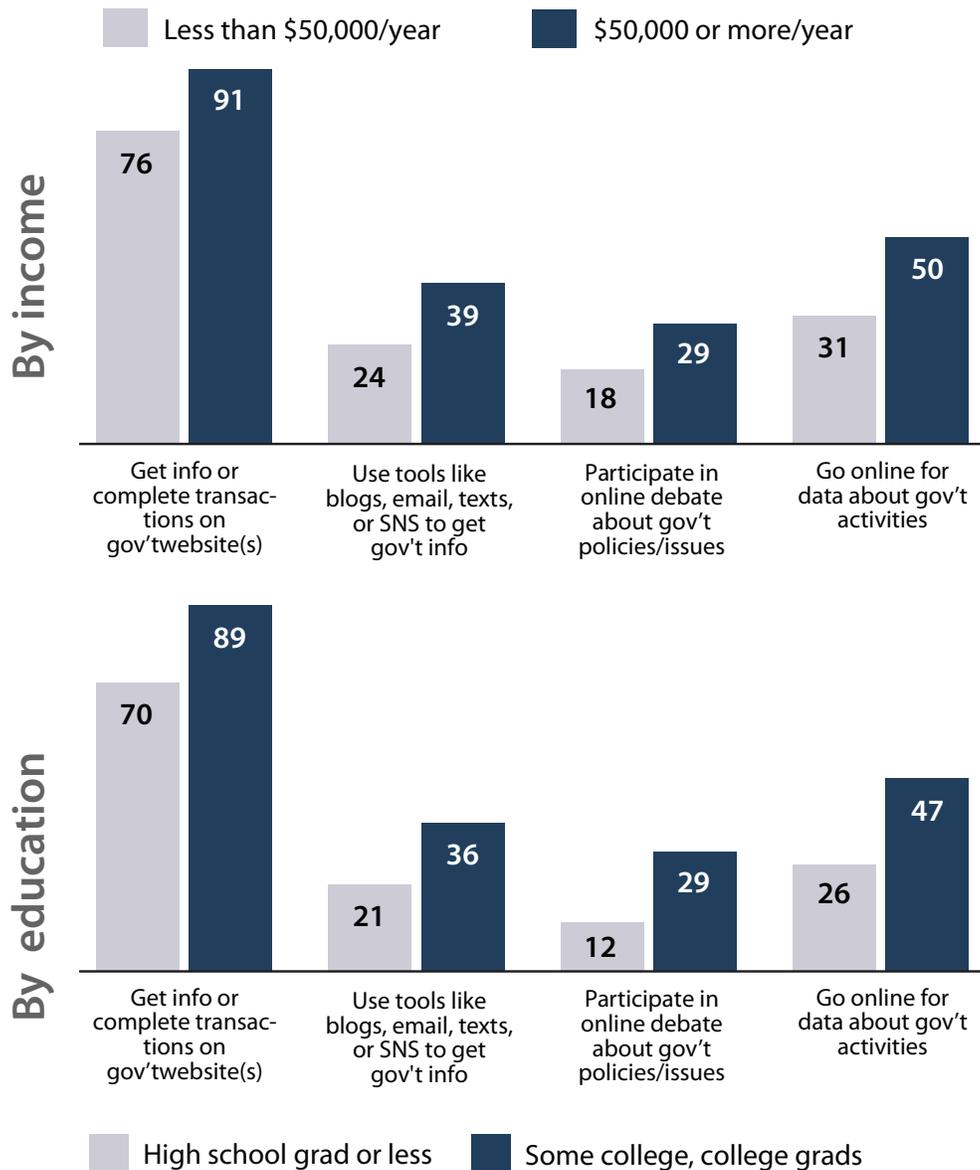
More information about government data users can be found in Part 4.

Use of government services and information online is most common among Americans with high incomes and education levels

While many Americans interact with government using online channels, this engagement is not evenly distributed across the online population—particularly when it comes to income and education. High-income and well-educated internet users are much more likely than those with lower levels of income and education to interact with government using many of the online channels we evaluated in our survey.

High-income and well-educated internet users are much more likely to use government services and information online

The % of internet users who have used the following online channels to interact with the government, by education and household income



Source: Pew Research Center's Internet & American Life Project, November 30-December 27, 2009 Tracking Survey. N=2,258 adults 18 and older. Margin of error for the total sample is +/-2%. For smaller subgroups, the margin of error may be larger. Please see the Methodology section for details.



There are also racial differences in the use of online government services. Whites are significantly more likely than either African Americans or Latinos to participate in the online debate around government issues or policies (25% of online whites do this, compared with 14% of African Americans and Latinos) and are also much more likely to go online for data about government activities such as stimulus spending or campaign finance contributions (42% of online whites are what we call government data users, compared with 25% of blacks and 29% of Latinos). However, these differences are more modest when it comes to completing basic transactions and information searches on government websites, and minority internet users are just as likely as whites to get information about government agencies using tools such as email, blogs, online video or social networking sites.

Whites, blacks and Latinos are equally likely to get government information using digital technologies

The proportion (%) of internet users within each group who have done the following in the last twelve months

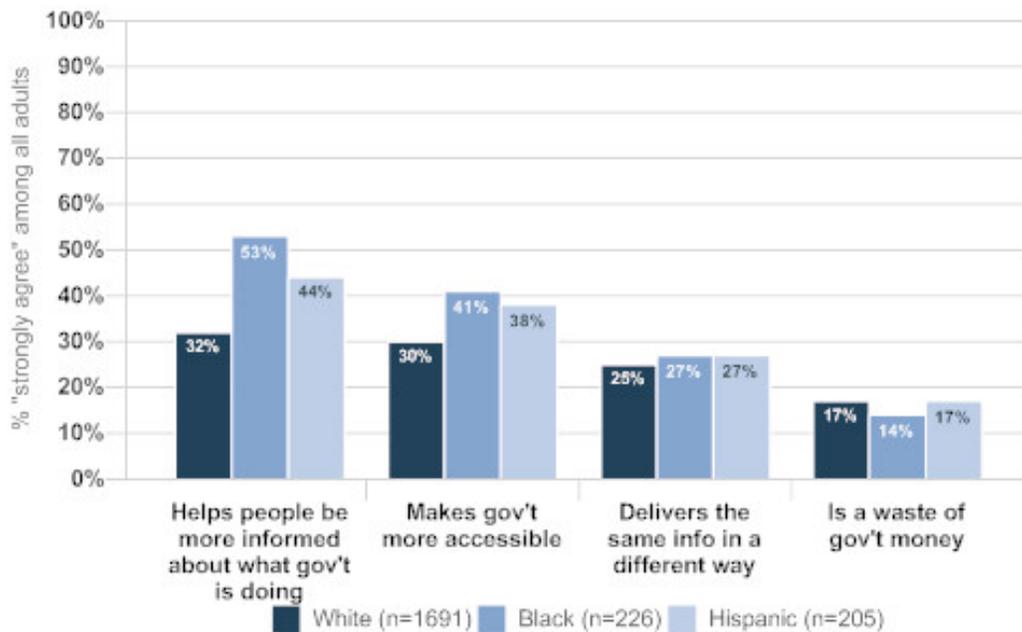


Government use of social media offers the potential to reach currently underserved populations, such as minority groups

As noted above, African Americans and Latinos are just as likely as whites to use tools such as blogs, social networking sites and online video to keep up with the workings of government. They also have very different attitudes towards the use of social media tools by government agencies and officials. Minority Americans are significantly more likely than whites to agree strongly with the statement that government outreach using tools such as blogs, social networking sites or text messaging “helps people be more informed about what the government is doing” and “makes government agencies and officials more accessible”.

African Americans and Latinos are more likely than whites to view government use of social media as helpful and informative

The proportion within each group who “strongly agree” with the following statements about government outreach using digital communications tools:

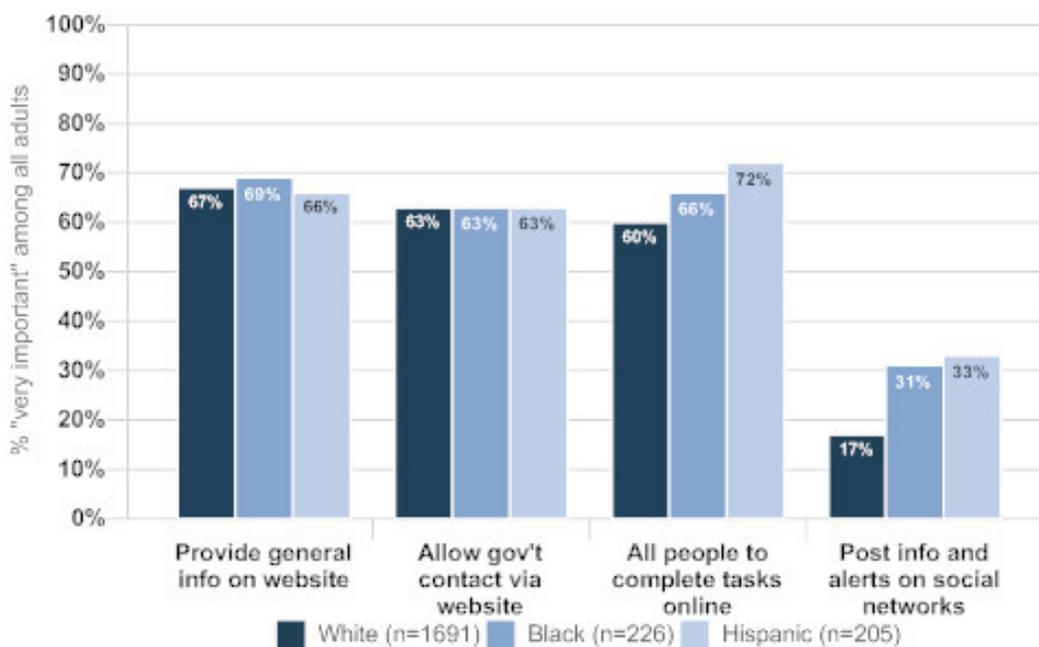


Pew Research Center's Internet & American Life Project, November 30-December 27, 2009 Tracking Survey. N=2,258 adults 18 and older. Please see the Methodology section for margin of error calculations.

African Americans and Latinos are also much more likely than whites to say it is “very important” for government agencies to post information and alerts on sites such as Facebook and Twitter. Based on these users’ expressed attitudes, these tools may offer the ability for government agencies to reach under-served populations in a way that is not currently occurring with other online offerings.

African Americans and Latinos exhibit positive attitudes towards government engagement using social media

The proportion within each group who feel it is “very important” for government agencies to do the following:



Pew Research Center's Internet & American Life Project, November 30-December 27, 2009 Tracking Survey. N=2,258 adults 18 and older. Please see the Methodology section for margin of error calculations.



These findings are discussed in more detail in Part 3.

Online Americans typically rely on search engines to guide them to their destination when seeking government information online

As we found in our previous studies on this topic, search engines are frequently the first option when Americans need to find government information or services online. Fully 44% of those who could remember the last government website they visited found that site by conducting an online search. This is much higher than the percentage who visited a site they had used before (16% did this) or who relied on a friend or family member (14%), a government publication or notice (11%) or a general government website such as usa.gov (4%).

The majority of online government interactions lead to a successful outcome

Government website visitors are also generally successful in solving their problems once they reach their online destination. Half of government website visitors said that they accomplished everything they set out to do in their last government website interaction, and an additional 28% were able to do most of what they wanted to do. Just 5% said that their most recent government website interaction was completely unsuccessful.

Americans tend to interact with government using a mix of online and offline methods. Internet users prefer contacting government online, but the telephone remains a key resource for government problem-solving

In this survey, we found that 44% of all Americans had contacted a government agency or official in the preceding twelve months via the telephone, a letter or in-person contact, and that these traditional methods are frequently used as a supplement to online information-seeking behavior. More than half of online government users have contacted government using offline as well as online methods.

The continued relevance of offline channels can also be seen in the way Americans prefer to interact with government agencies. Among the population as a whole, Americans are somewhat divided on their preferred method of contact when they have a problem or question that requires them to get in touch with government. Being able to call someone on the telephone is the most preferred option overall (35% said this) followed by contact via email or a website (28%) and in-person visits (20%). However, internet users prefer online contact to the telephone—although not by a large margin (37% vs. 33%). The technologically proficient (those with a home broadband connection and mobile internet users) and those who engage in a wide range of online government interactions more strongly prefer online contact to other means.

About This Survey

This report is based on the findings of a telephone survey conducted between November 30 and December 27, 2009, among a sample of 2,258 adults, age 18 and older. Interviews were conducted in both English (n=2,197) and Spanish (n=61) and a total of 565 interviews were conducted using the respondent's cell phone. For results based on the total sample, one can say with 95% confidence that the error attributable to sampling and other random effects is plus or minus 2.4 percentage points. For results based Internet users (n=1,676), the margin of sampling error is plus or minus 2.8 percentage points.

Part One: Introduction: How Americans use government websites

On Barack Obama's first full day in office, the administration released an executive order establishing an Open Government Directive. The order offered a vision for government organized around three principles:

- **Government should be transparent**, with information about agency operations and decisions available to the public online.
- **Government should be participatory**, tapping the collective expertise of the American public in government decision-making processes.
- **Government should be collaborative**, using technology to share and cooperate with other agencies, businesses and nonprofits, and the public at large.

Throughout 2009, a number of federal agencies produced innovative products in support of this strategy. Agencies such as NASA have used social media tools to promote interest in their missions among new demographics, and the State Department used text messaging and Twitter to send highlights of the president's June 4, 2009 speech in Cairo to more than 200 countries in 13 different languages, posting many of the best responses on its website.¹ The FCC's broadband.gov site allowed citizens to track the development of the agency's broadband plan online, to share key findings with their friends, and to interact with the agency in real time using tools such as Twitter. The recovery.gov site helped citizens track projects funded by the Recovery Act (the "stimulus bill") and report potential instances of fraud or waste.

These federal projects represent some of the most visible manifestations of the new online government culture, but state and local agencies are also getting into the act. The District of Columbia's Apps for Democracy—which offered a cash prize to the developer who could produce the most user-friendly applications based on government data—ultimately led to the development of 47 different applications (with an estimated value to the city of \$2.3 million) at a cost of just \$50,000 in prize money. The City of Santa Cruz, California used collaborative online tools to enlist the help of citizens in closing a \$9 million budget gap. Other politicians and agencies—from Newark Mayor Corey Booker to the Bay Area Rapid Transit Agency—have used social media tools to communicate and interact with constituents in real time. Ultimately, e-government advocates such as Tim O'Reilly envision an era of "government as a platform", where citizens can use open government data to build their own tools and collaborate directly in the process of governing.²

The report that follows represents the Pew Internet & American Life Project's attempt to quantify and contextualize these recent developments, and to evaluate the current state of online government. In this chapter, we examine the current state of online government transactions and information seeking on government websites. In Part Two, we examine the extent to which Americans are using tools such as blogs, social networking sites and text messaging to interact with government agencies and with the broader community around government policies. Part Three takes a look at Americans' attitudes towards online government—specifically, the online offerings that resonate most profoundly with the American public, and how they view attempts by government agencies to interact with citizens in new online spaces. Finally, in Part Four we examine the extent to which Americans are going online for the raw data

1 See http://news.cnet.com/Next-NASA-mission-Twitter-and-Facebook/2100-11397_3-6193493.html and <http://thelede.blogs.nytimes.com/2009/06/03/multiple-channels-for-obamas-cairo-speech/>

2 See <http://techcrunch.com/2009/09/04/gov-20-its-all-about-the-platform/>

of government, and whether this has any relevance to their attitudes towards government openness and accountability.

Most internet users have visited a government website to get information or complete a transaction in the preceding year

Despite the range of options available for interacting with government agencies, most citizen interactions with government involve obtaining information or completing essential tasks. In order to gain a more detailed understanding of how Americans interact with government online, we asked internet users how many of eleven specific activities they had done in the preceding year on a local, state or federal government website. Their responses illustrate the range of government services used by the online population, as eight in ten had visited a government website for at least one of these reasons:

- 48% of internet users have **looked for information about a public policy or issue** online with their local, state or federal government. The college-educated, those under age 65 and those with relatively high household incomes are especially likely to look for this type of government information online.
- 46% have **looked up what services a government agency provides**. Young adults (those ages 18-29) and seniors (those 65 and older) are much less likely than 30-64 year olds to go online to look up government services, and this activity is also relatively uncommon among those earning less than \$30,000 per year. Additionally, males and those with college experience are more likely than women and those with a high school education to look up government services online.
- 41% have **downloaded government forms**. This activity is particularly common among whites, 50-64 year olds, college graduates and those with high household incomes.
- 35% have **researched official government documents or statistics**. As with downloading government forms, this activity is most common among whites, college graduates and those with a household income of \$75,000 or more per year.
- 33% have **renewed a driver's license or auto registration**. A range of different online demographic groups participate in this activity, although those earning less than \$30,000 per year and those without a high school degree are relatively unlikely to do so.
- 30% have **gotten recreational or tourist information** from a government agency. This activity is especially common among parents, whites, college graduates and those with annual household incomes of \$75,000 or more.
- 25% have gotten advice or information from a government agency about a **health or safety issue**. College graduates are particularly likely to look for this type of information on a government website.
- 23% have gotten information about or applied for **government benefits**. There are few major demographic differences on this question.
- 19% have gotten information about how to **apply for a government job**. This type of information seeking is particularly common among African-Americans, the college-educated and those younger than 65.
- 15% have **paid a fine**, such as a parking ticket. Young adults, African-Americans and Latinos are especially likely to have done this in the last year.
- 11% have **applied for a recreational license**, such as a fishing or hunting license. Men, whites and those under age 65 are particularly likely to go online for a recreational license.

Fully 82% of internet users took at least one of these actions online in the preceding year—throughout this report, we refer to these individuals as **online government users**. Most internet users take part in a relatively wide range of activities on government websites. Nearly seven in ten internet users (69%)

did more than one of these activities online, and the typical online government user took part in four of these activities in the preceding twelve months.

We previously asked a subset of these questions in 2001 and 2003, and while participation in some of these activities has grown over that time, others have not changed appreciably. Our 2001 survey was a callback survey of individuals who had interacted with government online in the past year, so those figures are not directly comparable to this particular survey. However, even accounting for those methodological differences it is clear that many more Americans are now completing simple transactions with government than was the case in 2001. At that time, just 2% of online government users had paid a government fine online—now, 15% of all internet users have done so. Similarly, 4% of online government users had applied for a recreational license online in 2001, a figure that has now grown to 11% of all internet users. Renewing driver's licenses and auto registrations has also become much more common—from 12% of online government users in 2001 to one-third of all internet users today.

As these transactional interactions with government have become more common over the years, other types of online government activities are no more or less common than they were in the early part of this decade. The proportion of internet users who go online to get health or safety information from a government agency, get recreational or tourist information, research government documents or statistics, or get information about government benefits have not changed significantly since the last time we asked about these activities in 2003. With that said, while the incidence of these activities within the online population has not grown appreciably over the last six years, the growth of the size of the online population (from roughly six in ten adults to three-quarters of all adults now) means that these activities are now more common within the entire US population (taking both internet users and non-users into account) than they were in 2003.

Usage of government websites to get information or complete transactions is relatively common among internet users in all major demographic groups, although it is especially prevalent among those who have attended college, as well as those with a household income of \$50,000 or more per year. Additionally, African Americans are slightly less likely to be online government users than whites. Those with a high-speed home internet connection as well as those who go online wirelessly are also more likely than average to use online government services. Fully 85% of home broadband and mobile internet users have accessed information or completed a transaction on a government website in the last year, compared with 68% of home dial-up users and 75% of stationary internet users.

Use of government websites for transactions and information

The proportion of internet users within each group that has used a government website in the last 12 months to conduct a specific transaction or get information

% online government users	
Total internet users (n=1676)	82%
Gender	
Male (n=748)	83
Female (n=928)	81
Race/Ethnicity	
White, non-Hispanic (n=1273)	83
Black, non-Hispanic (n=158)	72
Hispanic (n=135)	78
Age	
18-29 (n=318)	83
30-49 (n=560)	83
50-64 (n=505)	80
65+ (n=259)	74
Educational Attainment	
Less than high school (n=80)	68
High school graduate (n=435)	71
Some college (n=438)	83
College+ (n=711)	93
Annual Household Income	
Less than \$30,000 (n=338)	70
\$30,000-\$49,999 (n=313)	85
\$50,000-\$74,999 (n=261)	90
\$75,000 or more (n=510)	91

Source: Pew Research Center's Internet & American Life Project, November 30-December 27, 2009 Tracking Survey. N=2,258 adults 18 and older, including 1,676 internet users. Please see the Methodology section for margin of error calculations.

Online Americans prefer to contact government using digital means, but the telephone remains popular among the population as a whole

As we found in our last survey of e-government in August 2003, telephone contact is the overall most preferred contact method when people have a problem, question or task involving the government. Currently, 35% of Americans say they prefer using the telephone in these circumstances, a figure that is relatively unchanged from the 38% who said so in 2003. Similarly, online contact (either sending an email or visiting a website) is the preferred method of contact of 28% of Americans, a figure that is again unchanged from the 26% who cited sending an email or visiting a website five years ago. Among the population as a whole, when faced with a question, problem or task that requires contact with government:

- 35% prefer calling on the phone
- 28% prefer online contact (either visiting a website or sending an email)
- 20% prefer visiting in person
- 11% prefer writing a letter

Interestingly, although the total proportion of Americans who prefer online communication when contacting government has remained unchanged since our last government survey, in that time the relative popularity of sending an email and visiting a website has reversed. In 2003, 17% of respondents said they preferred to visit a website and 9% preferred sending an email; in our current survey, those who prefer email contact rose to 18% and those who prefer visiting a website fell to 10%.

Although the telephone is the preferred means of contact among the population as a whole, a focus on how internet users prefer to interact with government yields much different results. When we examine only internet users and exclude non-users, online contact is the most preferred mode when attempting to reach government, just ahead of calling on the phone. A total of 37% of internet users prefer using online means when trying to contact government, compared with 33% who prefer using the telephone, 17% who prefer to visit in person and 8% who prefer writing a letter.

Broadband and wireless internet users are largely responsible for these differences between internet users and non-users. Two in five home broadband users (39%) prefer online contact when trying to reach government, compared with 23% of home dial-up users. Similarly, 40% of those who access the mobile web prefer online contact, a figure that is slightly higher than the 30% of non-mobile internet users who do so. Online contact does not replace any particular method of offline contact—compared to the population as a whole, internet users (as well as broadband and mobile users more specifically) are slightly less likely to prefer all forms of offline contact relative to non-users. Even so, it is notable that the telephone remains relatively popular even among the technologically proficient, as one-third of home broadband (32%) and wireless internet users (32%) say that the telephone is their favorite means of contact when they need to get in touch with government.

Americans mention a wide range of entities when asked where they went in their most recent visit to a government website

In addition to asking respondents about their online government activities in the preceding twelve months, we also asked all internet users whether or not they could remember the last government website they visited, regardless of when that interaction occurred. Roughly two-thirds of internet users (64%) and three-quarters of online government users (73%) could indeed recall the last site they visited, and we asked these individuals to tell us which site it was that they went to. Their responses were far-ranging, and provide an interesting insight into the spectrum of government agencies and specific

government-related tasks in which Americans take part. Among respondents who could remember the last government website they visited:

- One-third (32%) said that their most recent government website interaction was with a specific federal agency. Within this group, the two most common mentions were the website for the Social Security Administration (cited by 21% of those whose last visit was to a federal agency website) and the website of the IRS (15% of federal agency visitors mentioned going to the IRS for information about their federal taxes). Other mentions included immigration/naturalization and customs (6%); the FBI, CIA or Department of Homeland Security (5%); the CDC or NIH (4%); and the Veteran's Administration (4%).
- One in five (18%) said that they last visited a state government agency website. Among these respondents, state government portal sites (such as Michigan.gov or MyFlorida.com) were the most common destination, cited by 36% of state government visitors. Other common destinations included websites for the state tax office or department of revenue (9%), state employment commission or workforce development department (8%), and state departments of transportation (6%), natural resources (5%) and health and human services (5%).
- One in ten (11%) said that their last online government destination was a local government site. Most of these respondents were visiting the main portal website for their city (39%) or county (30%) government.
- One quarter (27%) said that they last visited a government website to accomplish a specific task. The most commonly mentioned task in this category was related to a driver's license or auto registration, which was cited by 32% of such respondents. Other common themes included information about recreational or tourist information (13%), unemployment or disability insurance (11%) and information about government jobs (8%). We included these activities in their own separate category because the level of government was often indeterminate in the responses supplied (for instance, a "government jobs site" might be federal, state or local in nature) and to distinguish those who mentioned specific information or task-oriented needs from those who mentioned general government agencies.
- An additional 7% said that they went to the website of an elected official such as Barack Obama, a US Congressperson, a state representative or the governor of their state.

The remaining 5% of responses were those that we were unable to categorize under any of the labels above. A small number of these responses were clearly not government websites, while others were simply too vague to classify into a meaningful category.

Visitors to government websites rely heavily on search engines to guide them to their destination

Search engines are the most common entry point for government website interactions. Among those who could recall the government website they visited most recently, 44% used a general search engine to figure out where they needed to go. This reliance on search is similar to what we found in our 2003 e-government survey. Using a slightly different question wording, we found that 37% of those whose last government contact involved visiting a web site arrived at that site via a search engine query.³

3 Different respondents got this question in 2003 and 2009. In 2003, we asked this question of respondents whose last government contact involved a website; in 2009, this question was asked of internet users who could recall the last government website they visited.

Other methods for finding government websites made an appearance in our survey, although none were nearly as common as search. Again among those who recalled the last time they visited a government website:

- 16% went to a site they had used before
- 14% found out about the site from a friend, family member or advertisement
- 11% went to a site listed in a government publication or notice
- 4% found the site through a general government website such as usa.gov
- 9% found the site some other way

Search engines are the most common starting point for obtaining online government information among all major demographic groups, although there is some minor variation based on income and age. Those with an annual household income of less than \$30,000, for example, are more likely to rely on recommendations from friends, family members or advertisements while those at higher levels of income are more likely to say they went to a site they had visited before. Additionally, those ages 18-29 are significantly less likely than those in other age groups to go to a site listed in a government publication or notice. Otherwise, there are few differences on this question relating to age, educational attainment, gender or race.

Search engines are the most common entry point for government website interactions

How government website users arrived at the most recent government website they visited

(based on internet users who recall the last government website they visited)



Source: Pew Research Center's Internet & American Life Project, November 30-December 27, 2009 Tracking Survey. N=2,258 adults 18 and older. Margin of error for the total sample is +/-2%. For smaller subgroups, the margin of error may be larger. Please see the Methodology section for details.



Government web users are largely successful in accomplishing what they set out to do online

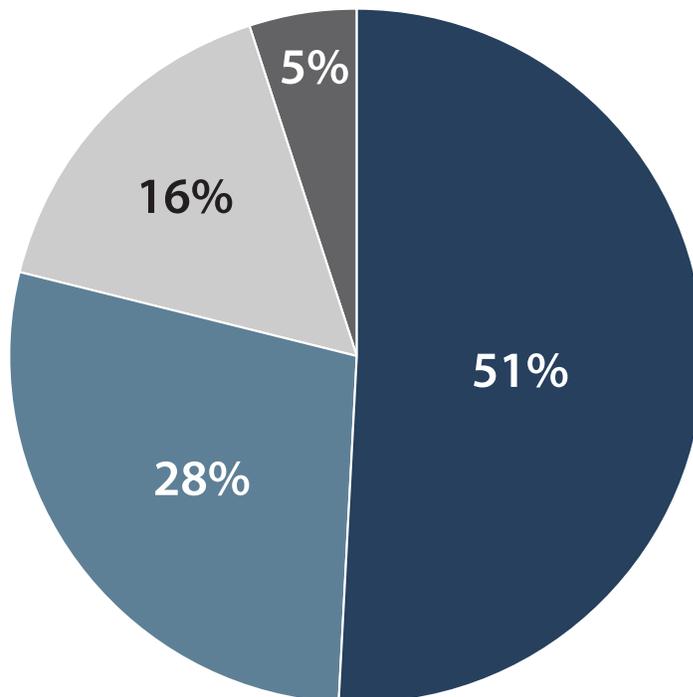
Despite the wide range of sites that Americans visit as they seek out government information and services, government website users are generally successful in achieving most or all of what they set out to do online. We asked respondents who could remember the government website they visited last,

whether or not they were successful in achieving what they set out to do when they visited the website. Half (51%) said that they accomplished everything they set out to do, while an additional 28% said they accomplished most of what they were trying to do. A total of one in five said that they accomplished either just some (16% said this) or none (5%) of what they wanted to do.

Americans generally accomplish most or all of what they want to do on government websites

How much of what you were trying to do on a government website did you succeed in doing?

(based on internet users who recall the last government website they visited)



Source: Pew Research Center's Internet & American Life Project, November 30-December 27, 2009 Tracking Survey. N=2,258 adults 18 and older. Margin of error for the total sample is +/-2%. For smaller subgroups, the margin of error may be larger. Please see the Methodology section for details.



Overall, there is surprisingly little demographic variation when it comes to whether or not someone is successful in accomplishing their goals on a government website. Technology ownership also plays a

minimal role—there are no differences on this question between broadband and dialup owners, and wireless internet users are only slightly more likely to find success on government websites than are stationary internet users.

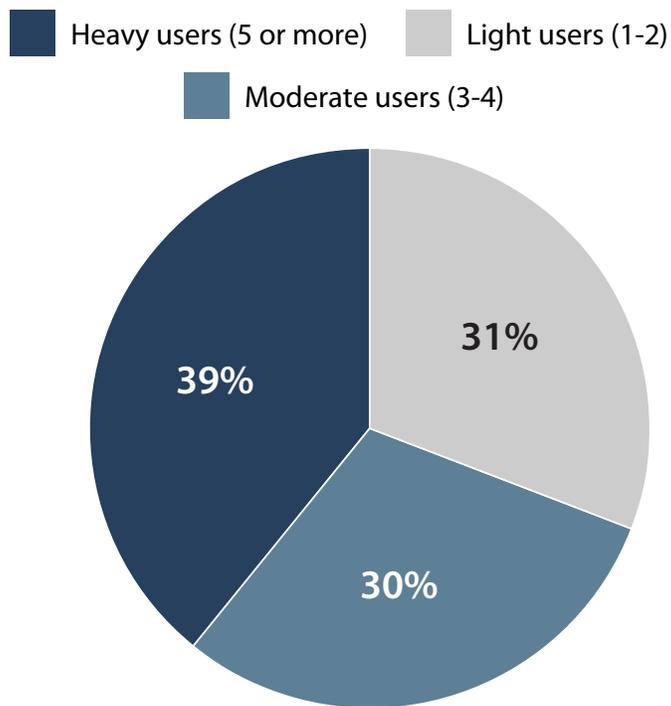
The most wide-ranging users of online government services differ in important ways from those who take part in a narrower range of activities

As noted above, 82% of internet users are what we refer to as online government users, meaning that they had visited some kind of government website in the year prior to our survey. However, some of these online government users access only a small number of online services while others engage in a much wider range of activities. Moreover, those who utilize a relatively wide range of online government services have very different characteristics than those who utilize a small number. As a rough measure of how deeply Americans interact with government online, we divided online government users into three groups: **light** users, who use 1-2 of the eleven online services we asked about in our survey; **moderate** users, who use 3-4 different services; and **heavy** users, who engaged in five or more online government activities in the last year. Three in ten online government users are light (31%) or moderate (30%) users, while two in five are heavy users.

Demographically, heavy and moderate users of online government services have substantially higher levels of income and education than those who interact with government websites only occasionally. Light users are split equally between those with a high school degree or less, and those with some college experience or a college degree. By comparison, eight in ten heavy users have been to college (and just over half have a college degree). Similarly, 33% of light users have an annual household income of less than \$30,000 while 35% of heavy users earn more than \$75,000 per year. Compared with light users, heavy and moderate users are also slightly more likely to be middle-aged (30-49 years old) and less likely to be younger than thirty or older than 65.

Most online government users engage in a range of government website transactions

82% of internet users have done at least one of eleven different transactions on a government website in the last year, and 69% of these online government users do at least three different activities.



Source: Pew Research Center's Internet & American Life Project, November 30-December 27, 2009 Tracking Survey. N=2,258 adults 18 and older. Margin of error for the total sample is +/-2%. For smaller subgroups, the margin of error may be larger. Please see the Methodology section for details.



Profile of online government users - demographics

The demographic composition of online government users. Example: 47% of light online government users are female and 53% are male.

	Light users (n=410)	Moderate users (n=425)	Heavy users (n=540)
Gender			
Male	47	48	52
Female	53	53	48
Race/Ethnicity			
White, non-Hispanic	68	71	74
Black, non-Hispanic	10	11	9
Hispanic (English- and Spanish-speaking)	14	11	9
Age			
18-29	35	23	28
30-49	34	47	42
50-64	20	22	26
65+	11	8	4
Educational Attainment			
Less than high school	13	4	2
High school graduate	37	24	18
Some college	29	29	29
College+	21	43	52
Annual Household Income			
Less than \$30,000	33	20	15
\$30,000-\$49,999	18	20	23
\$50,000-\$74,999	14	17	18
\$75,000 or more	22	34	35
Don't know / refuse	14	10	9

Source: Pew Research Center's Internet & American Life Project, November 30-December 27, 2009 Tracking Survey. N=2,258 adults 18 and older, including 1,375 online government users. Please see the Methodology section for margin of error calculations.

Not surprisingly, the most intense online government users also tend to be fairly technologically advanced. Among heavy online government users (those who did five or more activities in the last year) nine in ten (91%) have a home broadband connection, eight in ten (78%) connect to the mobile internet, and 90% get political news online (with 43% doing so on a typical day). Compared with light and moderate online government users they report somewhat higher levels of trust in government, and are more likely than light or moderate users to deal primarily with the federal government rather than local government agencies.

Profile of online government users - attitudes and technology use

The composition of online government users. Example: 75% of light online government users are home broadband users and 60% go online wirelessly.

	Light users (n=410)	Moderate users (n=425)	Heavy users (n=540)
Type of internet user			
Home broadband	75	86	91
Wireless internet user	60	72	78
Trust always or mostly			
Federal government	27	26	34
State government	34	32	42
Local government	40	37	48
Technology habits			
Go online for political news	54	79	90
Use social networking sites	54	59	65
Use Twitter or status update services	20	20	29
Main level of government usually deal with			
Federal government	12	14	21
State government	20	27	27
Local government	58	54	48

Source: Pew Research Center's Internet & American Life Project, November 30-December 27, 2009 Tracking Survey. N=2,258 adults 18 and older, including 1,375 online government users. Please see the Methodology section for margin of error calculations.



44% of all adults have had an offline interaction with government in the last year, and Americans frequently use multiple channels to access government services and information

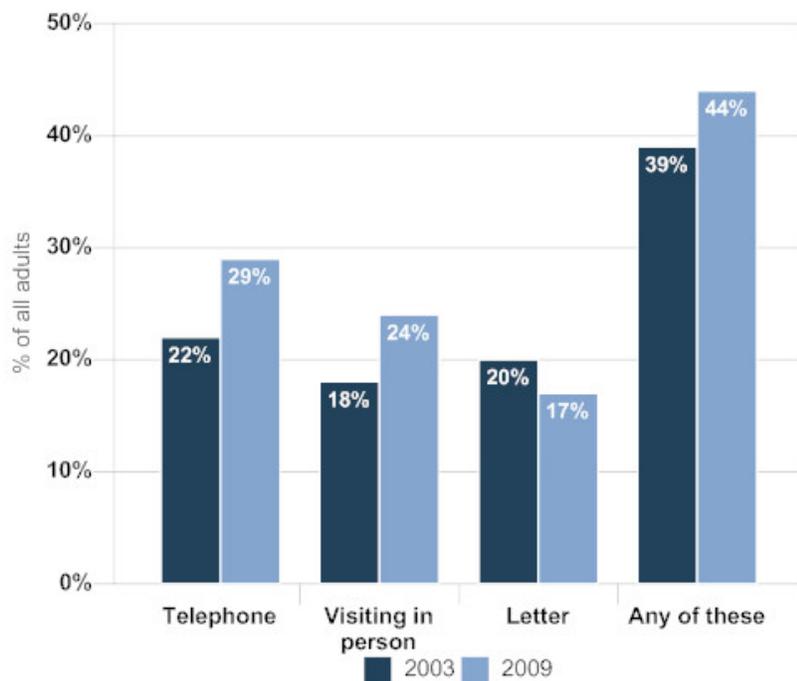
While the primary purpose of this survey was to measure online interactions with government, we also asked a series of questions dealing with more traditional offline forms of government engagement as well. In the twelve months preceding our survey, 44% of all Americans contacted their local, state or federal government via offline means. Roughly one in three (29%) called a government office or agency on the phone, one-quarter (24%) visited an office or agency in person and 17% wrote a letter to a government office, agency or official.⁴ Since we last asked about offline government contact in August 2003, the proportion of Americans who contact government via telephone or in-person contact has risen by seven and six percentage points respectively, while the proportion of Americans who contact government via letter is comparable to what we found in 2003.

In total, the proportion of Americans who contacted any level of government via letter, telephone or in-person visits in the preceding twelve months rose five percentage points, from 39% of all adults in 2003 to 44% of all adults in 2009.

Demographically, contact with government via offline means is most common among whites, those with higher levels of income and education, and those between the ages of 30 and 64. Minority groups, young adults, seniors, those who have not attended college and those with household incomes under \$30,000 per year are much less likely to have been in contact with government in the last year using offline channels. Generally speaking, those who contact government using offline means are demographically similar to online

Offline government contact, 2003 vs. 2009

The proportion of adults who have contacted their local, state or federal government using the following methods in the last twelve months.



Pew Research Center's Internet & American Life Project, November 30-December 27, 2009 Tracking Survey. N=2,258 adults 18 and older. Please see the Methodology section for margin of error calculations.



⁴ It is important to note that our questions about online and offline interactions with government were asked using very different question wordings and are not directly comparable to each other. Our online government user definition is based on eleven specific transactions on government websites; our offline contact definition is based on a more general question about contacting government agencies for any reason using offline means.

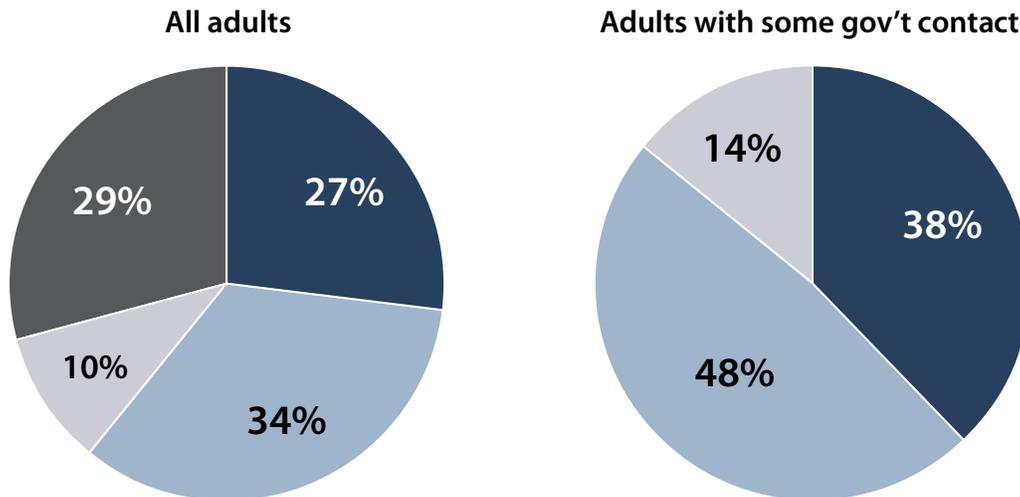
government users. The primary difference involves age—online government users are younger, with a median age of 39 (those who contact government offline have a median age of 47).

Americans often use online as well as offline channels to access government services and information. Among all adults, one third (34%) had an online interaction on a government website and also contacted a government agency or official using offline means (via telephone, letter or in person). One quarter (27%) had an online interaction only, while one in ten had only offline interactions. The remaining 29% said that they had not interacted with government using any of the different platforms we asked about in our survey. Looking only at those adults who had some sort of interaction with a government agency or official in the twelve months preceding our survey (in other words, excluding the 29% with no government interactions) nearly half (48%) had both an online and offline interaction with government in the preceding twelve months.

Americans use online as well as offline channels to access government services and information

The proportion of adults in each group who have contacted their local, state or federal government using online, offline, or a combination of online and offline methods in the last twelve months.

■ No contact with gov't ■ Offline only ■ Both online & offline ■ Online only

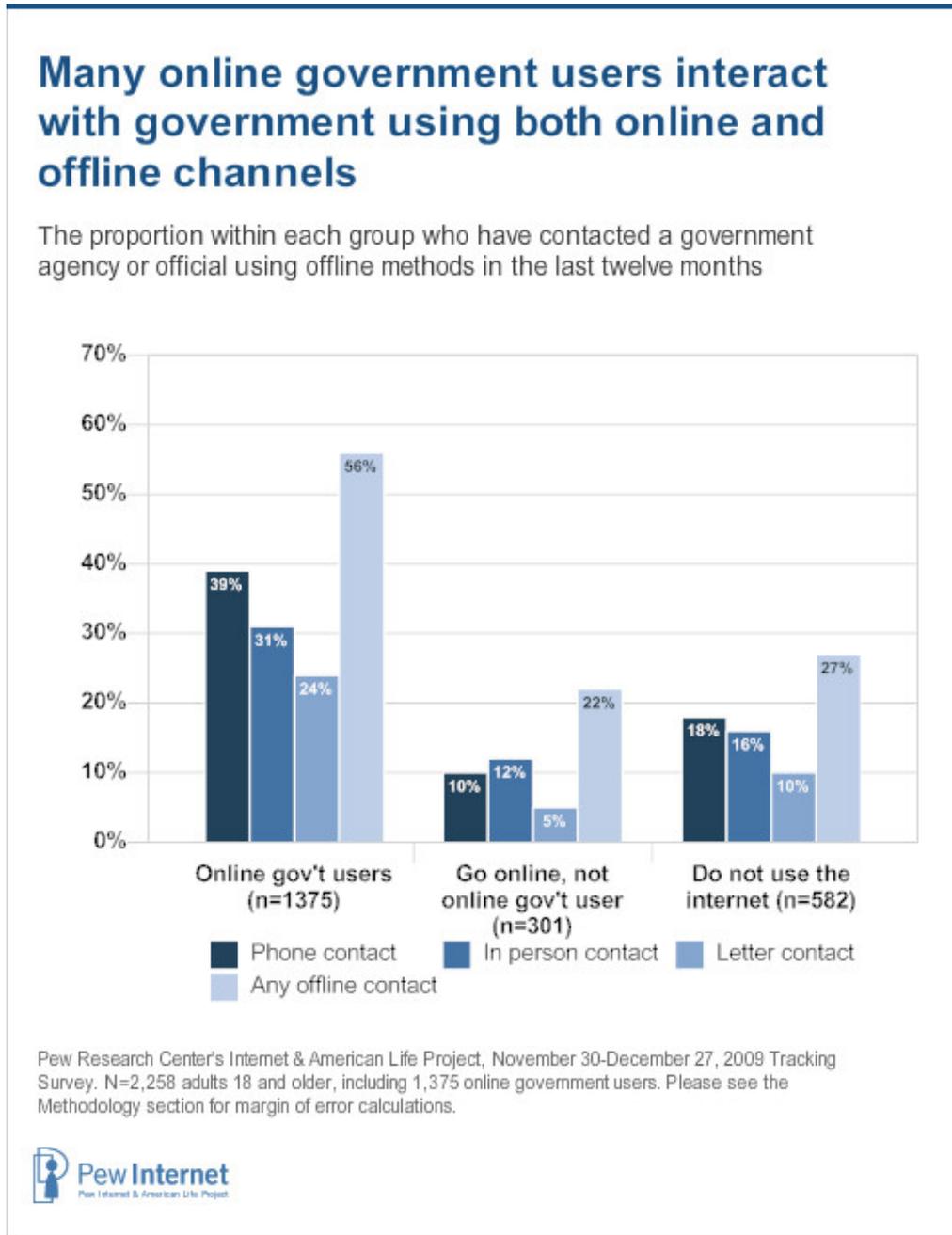


Source: Pew Research Center's Internet & American Life Project, November 30-December 27, 2009 Tracking Survey. N=2,258 adults 18 and older. Margin of error for the total sample is +/-2%. For smaller subgroups, the margin of error may be larger. Please see Methodology section for details.



Looking specifically at online government users, it is clear that online contact is for these Americans a supplement to, rather than a replacement for, contact with government through more traditional means. The majority of online government users interact with government agencies using multiple channels—both online and offline. Compared with those who use the internet but have not gotten information or completed a transaction on a government website in the last year, or to those who do not go online at all, online government users are much more likely to have recently engaged in offline interactions

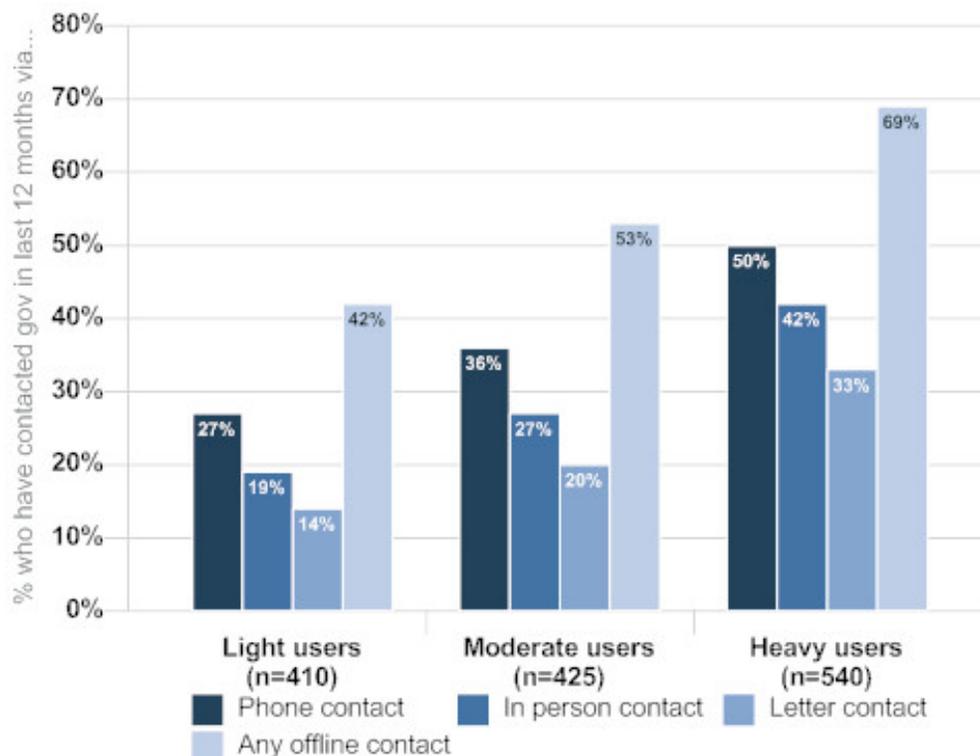
with government. Overall, more than half of online government users have also gotten in touch with a government office or agency in the last year using offline means—either in person, using the phone or writing a letter. This is well above the overall average for all adults (44% of whom have done this in the last year).



A similar story emerges when we analyze offline government contact by the light, moderate and heavy online government users we defined earlier in this report. Fully 69% of heavy online government users (those who engage in five or more types of online government transactions) contacted government via offline means in the last year, compared with 53% of moderate users (those who engage in 3-4 online government activities) and 42% of light users (those who engage in 1-2 different online activities).

The most intense online government users are also more likely to contact government using offline means

The proportion within each group of online government users who have contacted a government agency or official using offline methods in the last twelve months

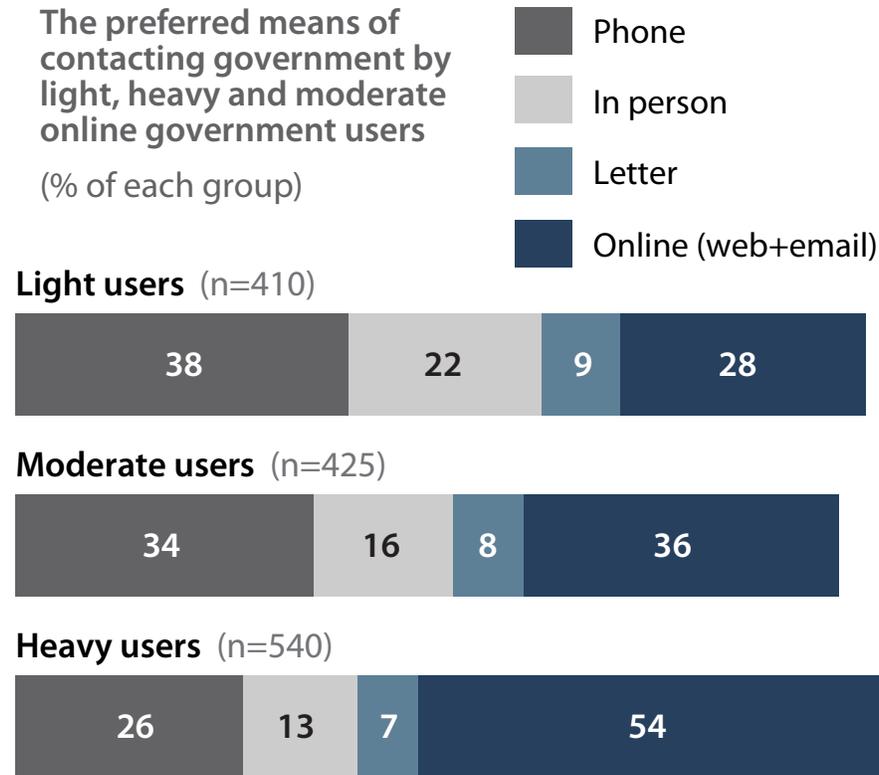


Pew Research Center's Internet & American Life Project, November 30-December 27, 2009 Tracking Survey. N=2,258 adults 18 and older, including 1,375 online government users. Please see the Methodology section for margin of error calculations.



The more government websites an individual visits, the more likely that person is to prefer contacting government agencies and officials using online tools. While 28% of light online government users prefer contacting government agencies or officials via email or visiting a website, that rises to 36% among moderate online government users and to more than half (54%) for heavy users.

How online government users prefer to get in touch with government



Source: Pew Research Center's Internet & American Life Project, November 30-December 27, 2009 Tracking Survey. N=2,258 adults 18 and older. Margin of error for the total sample is +/-2%. For smaller subgroups, the margin of error may be larger. Please see the Methodology section for details.



Online government users who visit a range of government websites are also much more likely than light or moderate users to use new tools such as email, blogs, social networking sites or online video to get information or keep in touch with government, and to take part in the online discussion around government issues or policies. These findings will be discussed in more detail in Parts Two and Three of this report.

Interestingly, heavy online government users are actually less likely than light or moderate users to have accomplished everything they wanted to do on their last visit to a government website. More than half (57%) of light online government users accomplished everything they were trying to do on their last visit to a government website, compared with 46% of heavy users. Heavy users were more likely to say that they accomplished “most” of what they were trying to do—34% said this, compared with 23% of light users. It is unclear why heavy users are less likely to accomplish all of what they need to do, although it is possible that these users are attempting to perform more complex tasks that require both online and offline contact—as noted above, the heaviest online users were especially likely to contact government offline as well.

The most intense online government users are not always the most successful

How much different users were able to accomplish on their most recent government website visit

(% of each group)



Light users (n=410)



Moderate users (n=425)



Heavy users (n=540)



Source: Pew Research Center's Internet & American Life Project, November 30-December 27, 2009 Tracking Survey. N=2,258 adults 18 and older. Margin of error for the total sample is +/-2%. For smaller subgroups, the margin of error may be larger. Please see the Methodology section for details.



Part Two: Government engagement using social media and the government participatory class

As government interactions move beyond the website, citizens are increasingly being offered the chance to learn about and communicate with government agencies and officials in a wide range of online spaces such as blogs, social networking sites and mobile devices. These new tools also offer citizens the opportunity to participate in the broader online debate surrounding government policies and issues, whether by communicating directly with government entities online or by organizing with others to push for changes in government policy.

Nearly one-third of online adults use digital tools other than websites to get information from government agencies or officials

In examining the intersection of social media and engagement with government, we first asked about the use of these services for informational purposes—in other words, using online tools such as text messaging, online social networks or blogs to keep up-to-date with what government agencies or officials are doing.

Many of these tools have only been adopted by government agencies relatively recently, and as a result fewer Americans get government information using these tools than by visiting more traditional government websites as discussed in Part One of this report. In the twelve months preceding this survey:

- 15% of internet users **watched a video** on a government website
- 15% of email users signed up to receive **email alerts** from a government agency or official
- 13% of internet users **read the blog** of a government agency or official
- 5% of internet users **followed or became a fan** of a government agency or official on a social networking site (this represents 9% of social networking site profile owners)
- 4% of cell phone owners who use text messaging signed up to **receive text messages** from a government agency or official
- 2% of internet users **followed a government agency or official on Twitter** (this represents 7% of Twitter users)

In total, 31% of internet users did at least one of these six activities—throughout this report, we will refer to these individuals as **government social media users**. Among those who access government information in this way, a majority (56%) do so using one channel or technology, while 44% took part in two or more of the above activities.

Demographically, government social media users look fairly similar to the internet population as a whole, with the main differences centering on income and education. Government social media users are somewhat more affluent than the overall online population (36% have a household income of \$75,000 or more per year, compared with 27% of the online population). They also have relatively high levels of education—nearly half of government media social media users (46%) have graduated from college, compared with around one third of all adult internet users (35%). From the standpoint of race, age and gender government social media users look just like internet users as a whole. Three-quarters of government social media users (76%) access the mobile internet and nearly nine in ten (88%) have a broadband connection at home.

Government social media users take advantage of a range of online and offline government platforms. Fully 95% of government social media users visited a government website in the preceding twelve months, with the typical government social media user visiting five such websites. Additionally, two-thirds (66%) contacted a government agency or official in person, by phone or by letter in the last year.

Analysis of specific activities – usage of digital tools for government information by different demographic groups

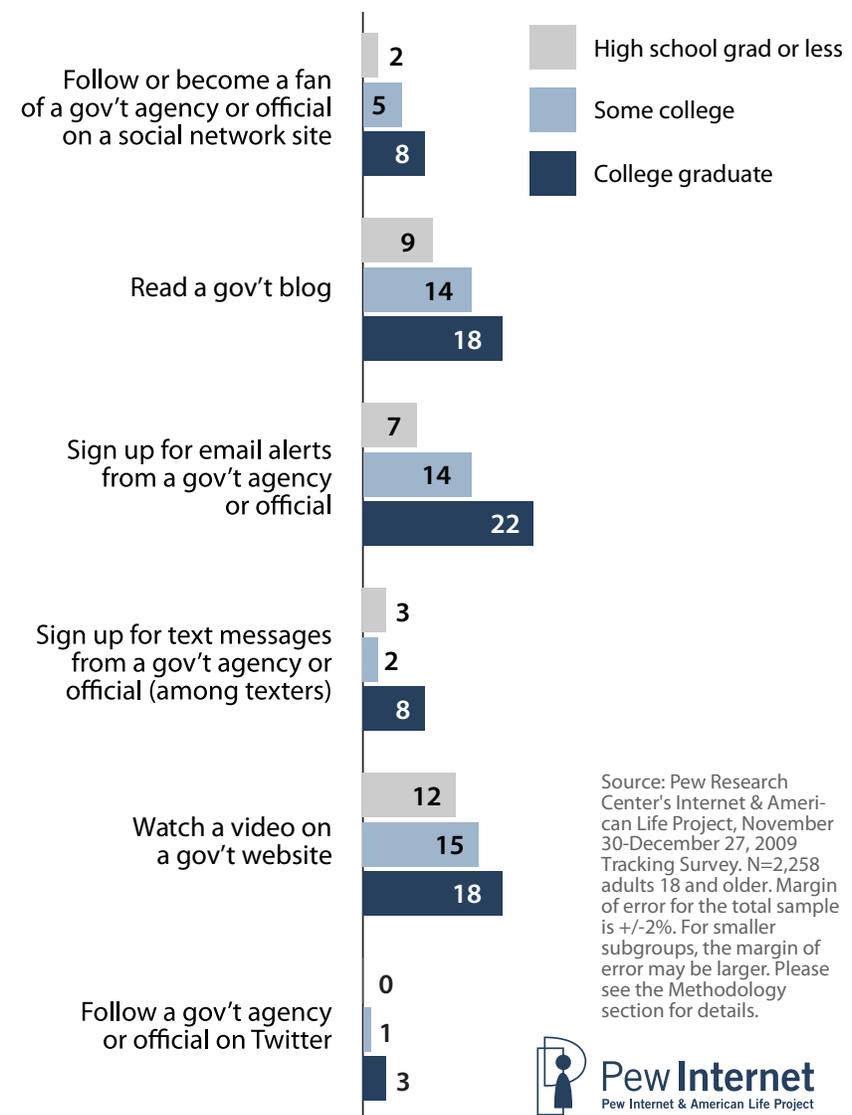
With this profile of the typical government social media user in mind, we can look individually at the different digital platforms that make up our definition of government social media users, with an eye towards which demographic cohorts are especially likely to use these different tools.

As noted above, government social media users tend to be more affluent and well-educated than the internet population at large. Compared with those who have only attended high school or who have attended college but not graduated, those with a college diploma are significantly more likely to follow a government agency or official on a social networking site (14% of such profile owners have done so, representing 8% of online college graduates) and to sign up for email or text message alerts from an agency or official (22% of online college graduates have signed up for email alerts, while 8% of college graduates who use text messaging have signed up to receive government information in this way).

In terms of income, watching videos on a government website is particularly popular with high-income internet users. One in five internet users

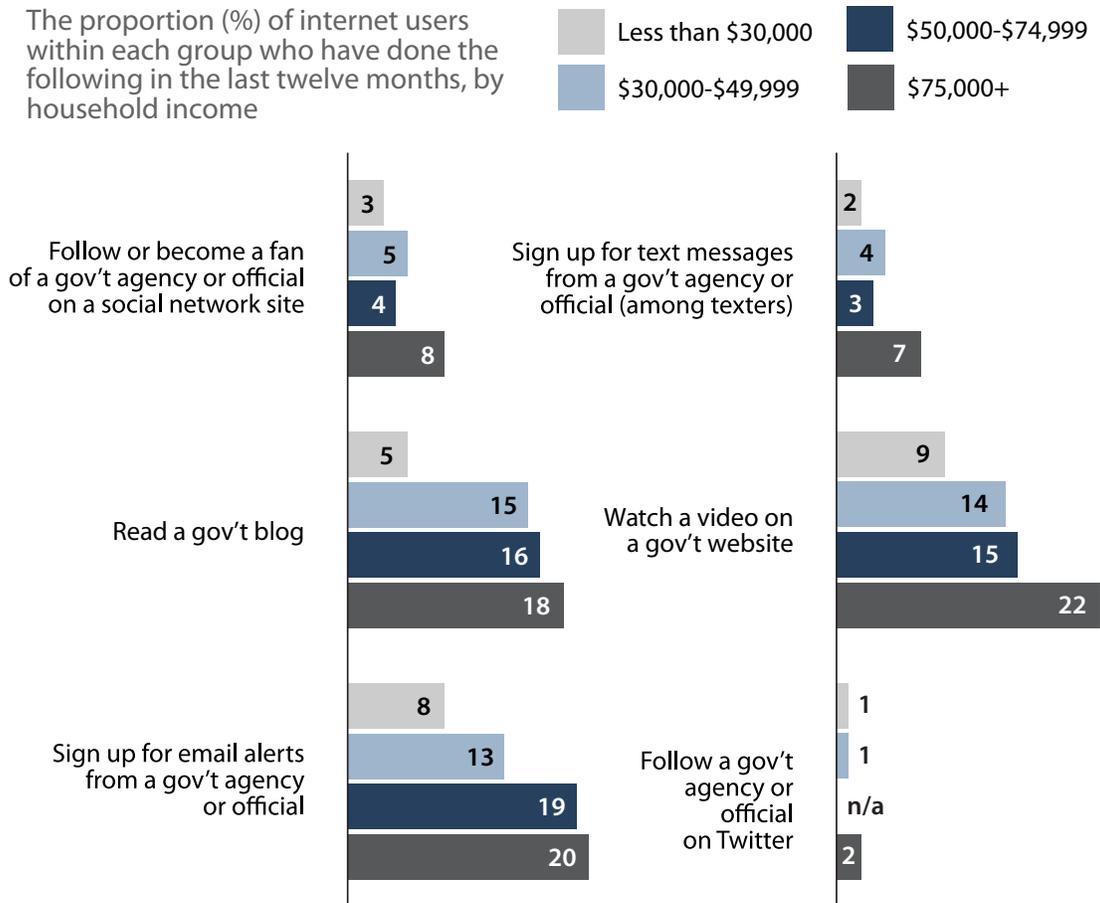
College graduates lead the way in online engagement with government

The proportion (%) of internet users within each group who have done the following in the last twelve months



earning \$75,000 or more per year (22%) watched a video on a government website in the preceding year, compared with 15% of those earning \$50,000-\$74,999, 14% of those earning \$30,000-\$49,999, and 9% of internet users earning less than \$30,000 annually. High-income internet users are also more likely than lower-income internet users to sign up for email alerts, or to follow a government agency or official on a social networking site.

High-income Americans are particularly likely to watch a video on a government website



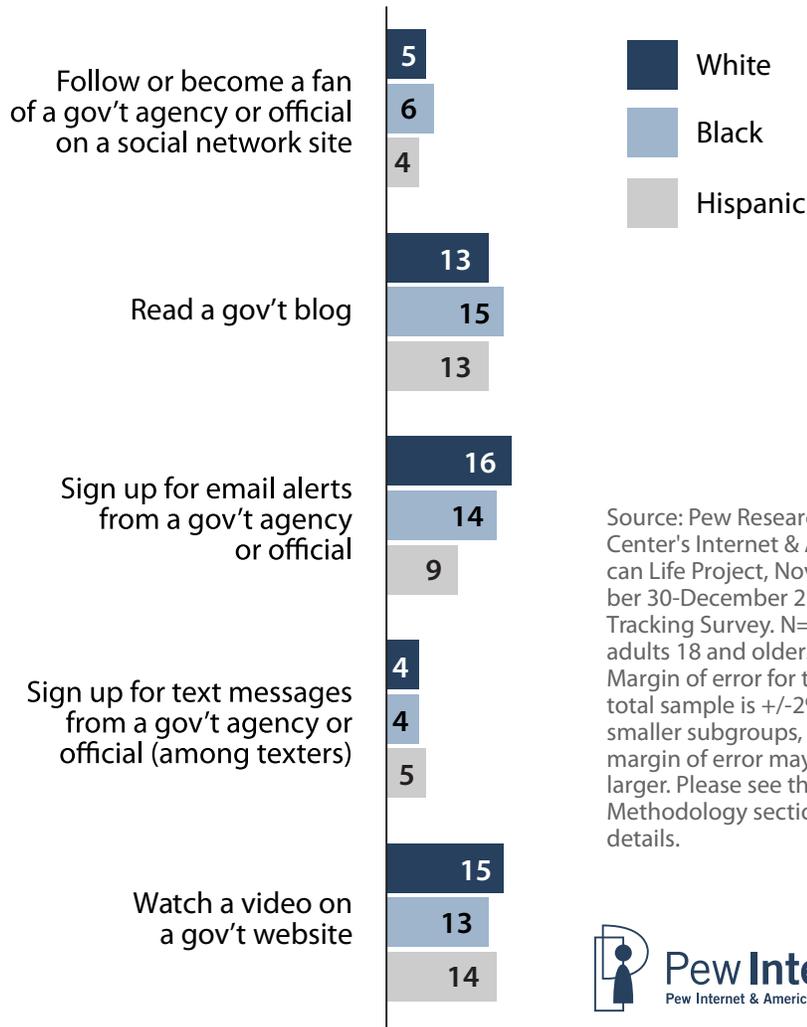
Source: Pew Research Center's Internet & American Life Project, November 30-December 27, 2009 Tracking Survey. N=2,258 adults 18 and older. Margin of error for the total sample is +/-2%. For smaller subgroups, the margin of error may be larger. Please see the Methodology section for details.



The government social media user cohort looks similar to the online population as a whole in its racial and ethnic makeup, and African-Americans and Latinos are just as likely as whites to use tools such as text messaging, blogs and online social networks to get information from government agencies and officials. Among internet users 31% of whites, 32% of African-Americans and 28% of Latinos are government social media users, and there is no significant variation between these groups when it comes to any of the individual tools we evaluated.

Whites, blacks and Latinos are equally likely to get government information using digital technologies

The proportion (%) of internet users within each group who have done the following in the last twelve months

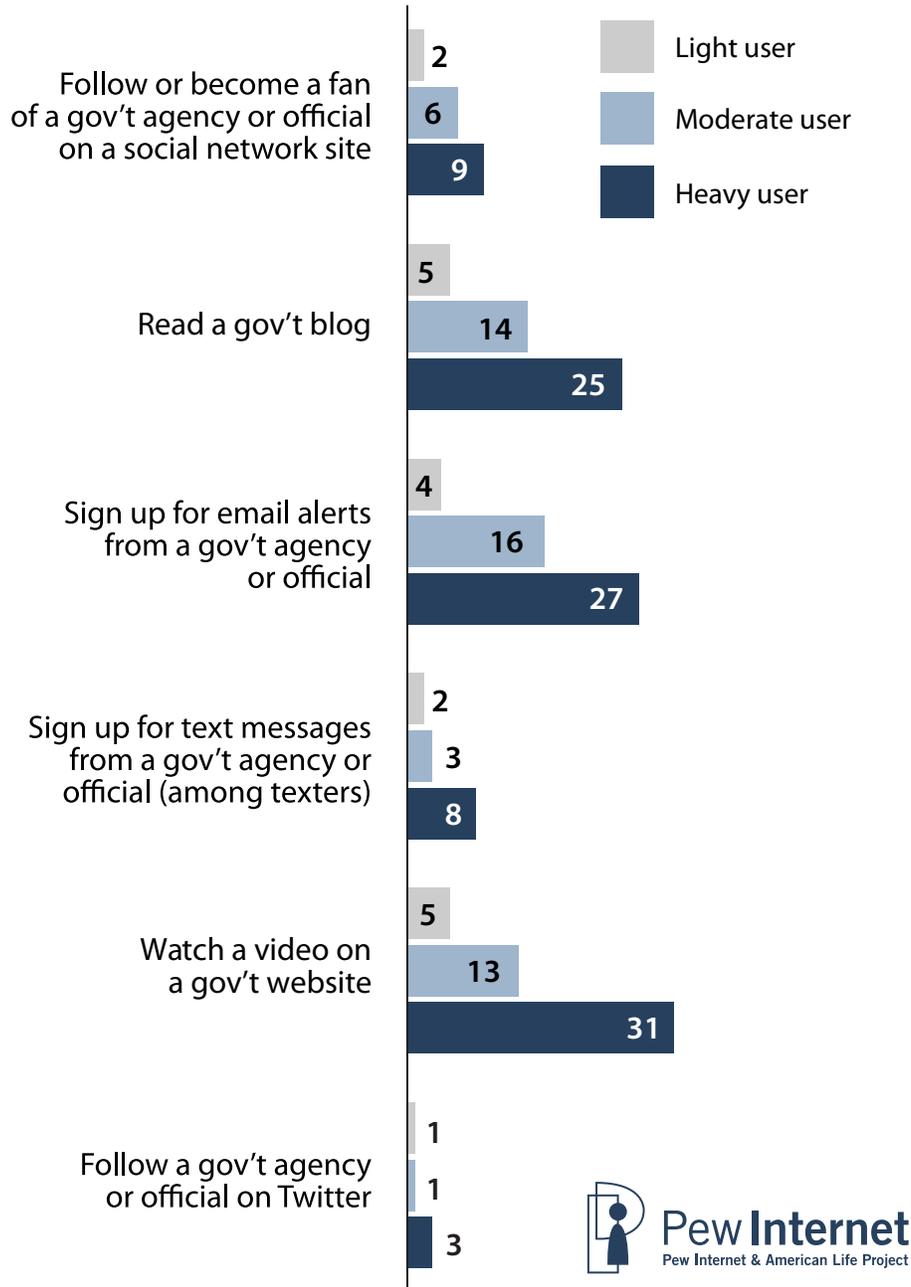


There is also relatively little variation between age cohorts when it comes to using individual platforms to access government information. Indeed, seniors are just as likely as young adults to access government information in this way—31% of online 18-24 year olds and 30% of those ages 65 and older are government social media users. Those ages 35-44 are actually the most likely age cohort to interact with government using digital tools, as 37% of such internet users are government social media users.

Finally, the larger the number of government website interactions an individual takes part in, the more likely that individual is to engage with government agencies and officials using other digital tools such as email, blogs, social networking sites or online video.

Online government users who visit a range of government sites are much more likely to get government information using other digital tools

The proportion (%) of internet users within each group who have done the following in the last twelve months



Source: Pew Research Center's Internet & American Life Project, November 30-December 27, 2009 Tracking Survey. N=2,258 adults 18 and older. Margin of error for the total sample is +/-2%. For smaller subgroups, the margin of error may be larger. Please see the Methodology section for details.

Nearly one quarter of internet users are members of the “government participatory class”

Thus far we have discussed digital communication tools such as blogs, email and text messaging in the context of information seeking. In the remainder of this section, we will examine the extent to which Americans are going online to communicate directly with government agencies and participate in the online debate over government issues and policies.

Based on the results of this survey, individuals who follow government officials or agencies on social media platforms are at this time mostly engaged in information-seeking as opposed to interaction with the agencies they follow. For example, 11% of those who read the blog of a government agency or official have posted their own comments on that blog for others to read. Since 13% of internet users read government blogs, that works out to only 2% of all internet users who have commented on the blog of a government official or agency.

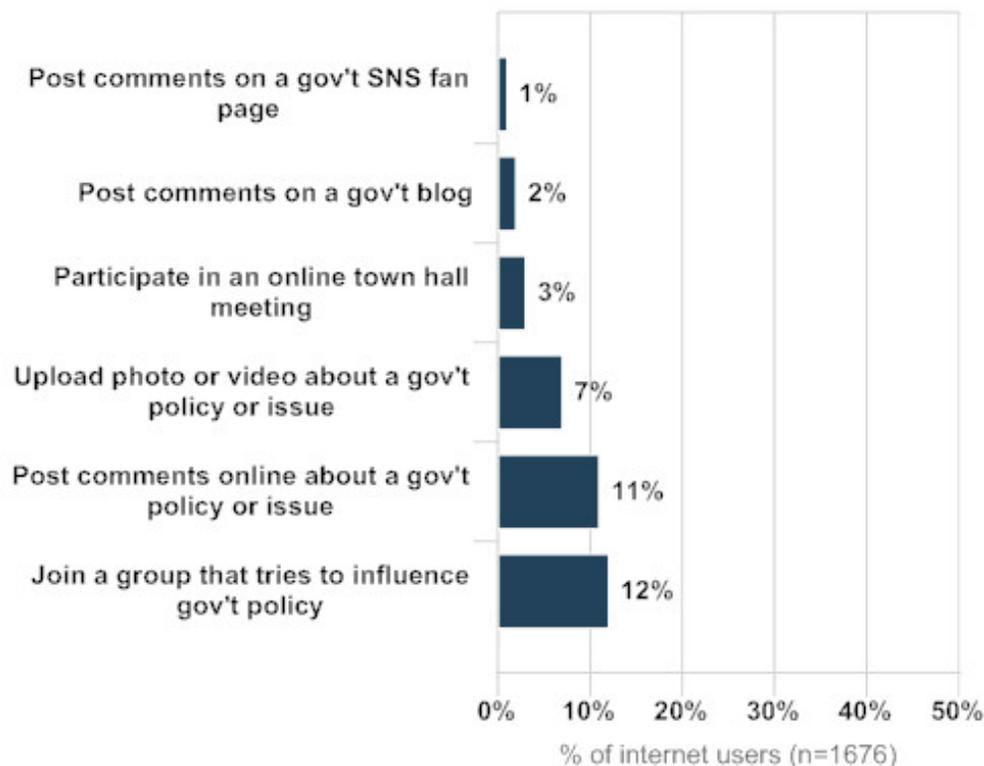
Posting comments is somewhat more common among those who follow government agencies or officials on an online social network: 20% of those who follow an agency or official on such a site have posted comments on the agency’s fan page or profile. However, because a relatively small number of people follow government agencies or officials on social networking sites, that works out to just 1% of all internet users who have done this. We also asked about government interaction using Twitter, but the number of Twitter users who follow a government agency or official is too small to report these findings.

These results should not imply that Americans are not involved in online discussions around government issues or policies—these conversations are simply taking place within the broader online environment rather than on “official” government blogs or fan pages. In the twelve months preceding this survey, one in ten internet users (11%) posted comments, queries or other information related to government policies online, while 7% of internet users uploaded videos or photos online related to a government policy or issue. An additional 12% of internet users joined a group online that tries to influence government policies, and 3% participated in an online town hall meeting.

Taking all of these activities together, nearly one quarter of internet users (23%) have posted comments or interacted with others online around government policies or public issues. Throughout this report, we will refer to these individuals as *online government participators*.

The online government participatory class

23% of internet users have contributed to the online debate around government issues in the preceding twelve months. These are some of the activities in which they engage.



Pew Research Center's Internet & American Life Project, November 30-December 27, 2009 Tracking Survey. N=2,258 adults 18 and older, including 1,676 internet users. Please see the Methodology section for margin of error calculations.



Perhaps unsurprisingly, online government participators tend to use new digital tools to keep up with what government is doing—58% are government social media users. As a result, the demographic profiles of online government participators and government social media users are quite similar. Online government participators tend to be somewhat more educated and affluent than the online population as a whole—36% have an annual household income of \$75,000 or more, and half (50%) have graduated from college. Relative to those with lower levels of income and education, these wealthy and well-educated online participators are especially likely to join online groups that seek to influence government policies and to post their own comments about government issues in online forums.

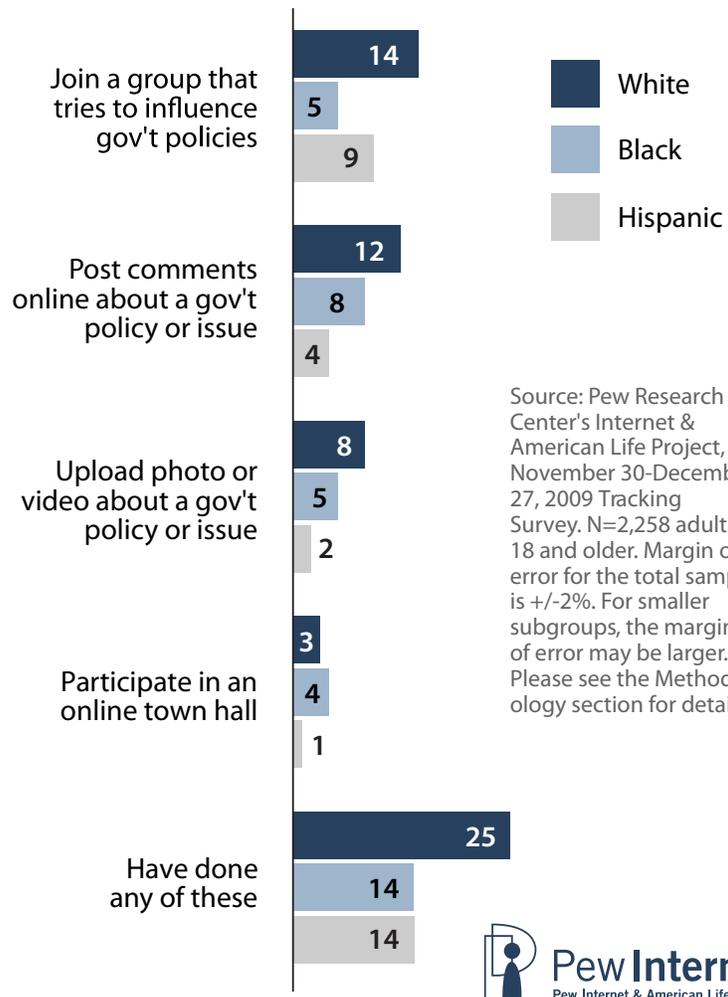
Online government participators are also highly engaged in a range of other online government activities. Nearly all government participators (98%) visited a government website in the preceding twelve months, and more than half (56%) visited five or more different government websites. On a typical day, 44% of online government participators look online for news or information about politics and 17% look for information on a local, state or federal government website on a daily basis. Despite (or perhaps because of) their involvement in the debate over government issues, they do not exhibit greater levels of trust in government institutions than other internet users.

Unlike government social media users—who mirror the overall internet population in terms of their racial makeup—the online government participator population is more heavily composed of whites. Whites make up 69% of internet users but 78% of online government participators; meanwhile, African Americans and Latinos together comprise 23% of the online population but 14% of government participators.

This racial imbalance is clearly visible when we examine individually the different activities that comprise our definition of online government participators. Online whites are significantly more likely than Latinos to post their own comments online about a government policy or issue (12% vs. 4%), upload photos or videos relating to government policies (8% vs. 2%) and participate in an online townhall meeting (3% vs. 1%). They are also more likely than African Americans to join a group online with the goal of influencing government policies (14% of online whites have done so, compared with 5% of online blacks). For the other activities in our government participator definition (posting comments on a government blog or social networking site fan page) the sample size of respondents who take part in those activities is too small to provide meaningful comparisons beyond the total population level.

Whites are much more likely than blacks or Latinos to be online government participators

The proportion (%) of internet users within each group who have done the following in the last twelve months



Part Three: Attitudes towards online government services

The preceding analysis has been devoted to examining what Americans do online, and how they interact with government using digital tools. In this section, we examine their views towards different online government services—which ones they find most important, and how they view recent movements by government agencies towards citizen engagement on social media sites.

In order to determine the online government services with the highest level of relevance to the general public, we asked respondents to rate the importance of four different types of services that government agencies might provide online.

The services we asked about include:

- Providing general information on government websites
- Allowing people to contact government officials online
- Allowing people to complete specific tasks online, such as submitting applications or renewing licenses
- Posting information and alerts on sites such as Facebook or Twitter

Providing general information, allowing for online contact and allowing users to complete specific tasks rank as approximately equal in importance. Around two-thirds of all adults (including both internet users and non-users) rate each of these offerings as “very important” and an additional one in five rate them as “somewhat important”. Among the population as a whole, posting information on sites such as Facebook or Twitter is seen as much less important. Just one in five Americans view such services as “very important” for government to provide, and one-quarter view them as “not at all important”.

Information and transactions are viewed as more important government offerings than outreach using social media

In general, how important do you feel it is for a government agency to...
(% of adults)



Provide general information to the public on gov't websites



Allow people to contact officials on government websites



Allow people to complete tasks online



Post information and alerts on sites like Facebook or Twitter



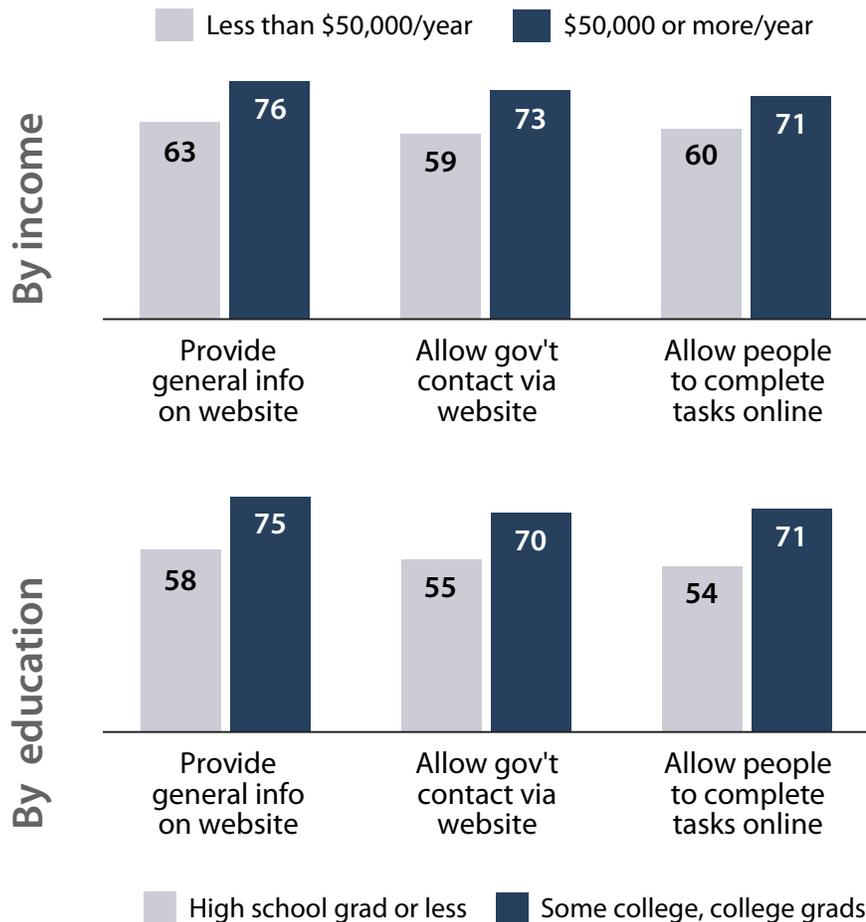
Source: Pew Research Center's Internet & American Life Project, November 30-December 27, 2009 Tracking Survey. N=2,258 adults 18 and older. Margin of error for the total sample is +/-2%. For smaller subgroups, the margin of error may be larger. Please see the Methodology section for details.



Information- and task-oriented online government services are particularly relevant to those with high levels of income and education. Compared to Americans with low levels of income and education, those with some college experience or a college degree, as well as those earning more than \$50,000 per year, are much more likely to say it is “very important” for government agencies to do things such as provide general information on its website, allow people to contact agency officials online and allow people to complete general tasks on its website. These results are in line with our findings from Part One that the wealthy and well-educated tend to use a wider range of information- and transaction-oriented government websites than those at the lower end of the socio-economic scale.

The wealthy and well-educated put greater importance on online government information and transactional offerings than the less educated or affluent

The proportion (%) within each group who feel it is “very important” for government agencies to...



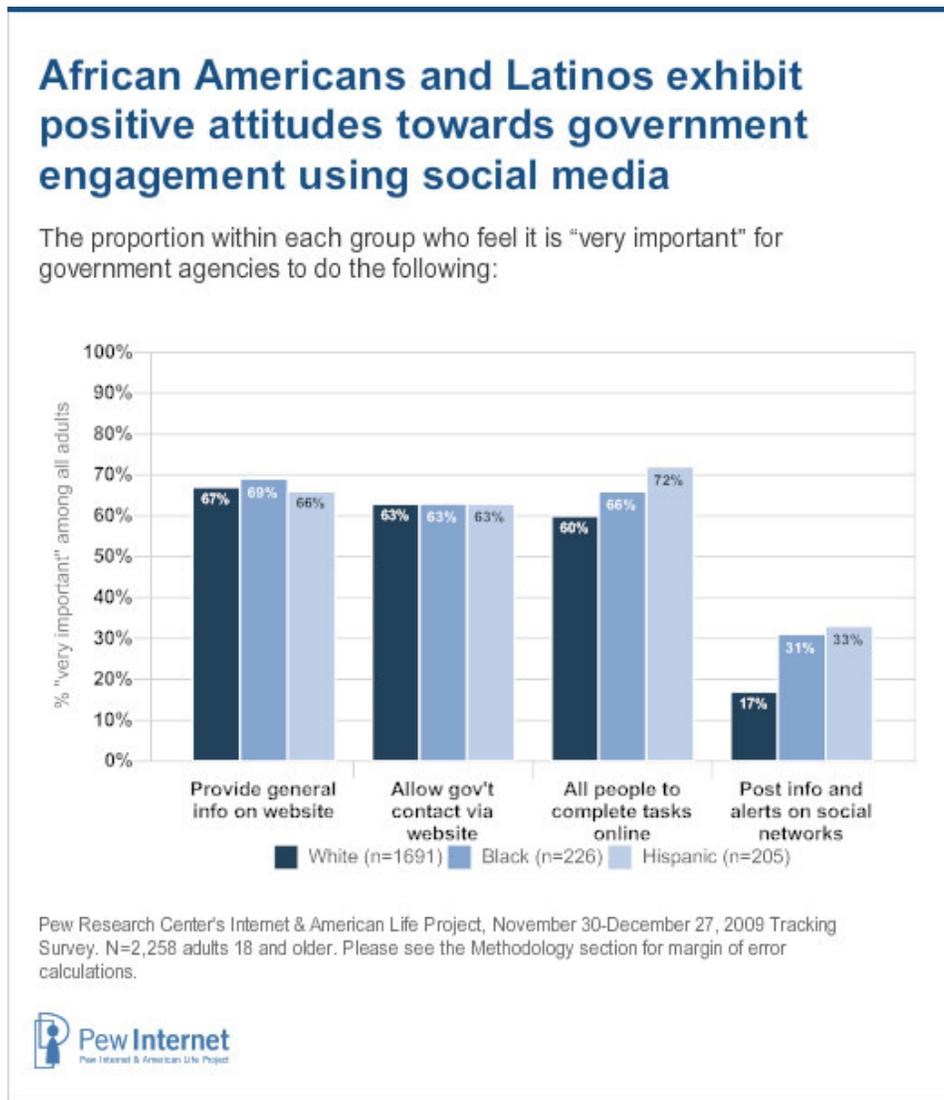
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Men and women are equally likely to view these online government services as important, and there are few differences between whites, blacks and Hispanics on this question. There is some variation on this question based on age, as adults under the age of 50 tend to have much more positive views towards online government services than those ages 65 and up. Indeed, even within the online population seniors are the age group that is least likely to consider different online government services to be “very important.”

Government outreach on social media sites shows particular relevance for young adults and minority groups

As noted above, posting government information and alerts on social media sites is generally seen as less important than providing basic information and services on government websites. One in five adults (21%) feel that it is “very important” for government to do this, while an additional 25% say it is “some-what important”. However, providing access to government information on these sites does seem to resonate with certain groups—in particular, ethnic minorities and those with low levels of income and education.



Minority and low-income voters feel that this form of government outreach is quite important compared with whites and those with higher incomes, a trend that was not apparent in our analysis of more traditional online government offerings. One-third (33%) of Latinos and 31% of African Americans feel that posting government information on social media sites is “very important”, while just 17% of whites agree. Indeed, fully one-quarter (26%) of whites feel that this type of outreach is “not at all important”, a figure that is significantly higher than that for blacks and Hispanics. In total, 60% of blacks and 53% of Hispanics feel that government outreach using social media is important, compared with 41% of whites.

Similarly, one in three Americans without a high school degree (30%) think it is “very important” to post government information on social media sites, significantly higher than the figure for high school graduates (20%), those with some college experience (21%) or those with a college degree (18%). Again, this is quite different from what we found with more general information-oriented online government services, where the well-educated were much more likely to view these services as important.

Americans tend to view social media as a useful way to provide access to existing information

In addition to evaluating the importance of different online government offerings, we also used this survey to measure people’s opinions of government engagement using social media sites such as blogs, social networking sites or text messaging. To do this, we asked our survey respondents whether they agreed or disagreed with four separate statements about government agencies and officials allowing people to get information and submit feedback using new tools such as blogs, social networking sites, services like Twitter or text messaging.

The first two statements tested positive attitudes towards government outreach using social media, and our survey participants tended to agree relatively strongly with these propositions. Three-quarters (79%) agree with the statement that having the ability to follow and communicate online with government using these tools “helps people be more informed about what the government is doing”, while 74% agree that it “makes government agencies and officials more accessible”. We asked this question of all respondents, and not surprisingly internet users tend to have more positive views of social media engagement than non-users: 78% of internet users agree that this type of engagement makes government more accessible (compared with 63% for non-users), while 82% of internet users and 68% of non-users agree that it helps people be more informed about what government is doing.

In addition to testing these positive impacts of government engagement using social media, we also asked our respondents to evaluate two less positive statements about government social media engagement—that this type of activity “is a waste of government money” and “just delivers the same government information in different ways”. Two in five Americans (41%) agree that such services are a waste of government money, although half (52%) disagree with this statement. By contrast, fully 72% of Americans feel that this type of engagement merely delivers the same government information in a new way.

Americans have mixed attitudes towards government engagement using social media

The proportion (%) of all adults who agree/disagree that having a way to follow and communicate online with government using tools such as blogs, social networking sites, services like Twitter, or text messaging . . .



Helps people be more informed about what gov't is doing



Makes government agencies and officials more accessible



Just delivers same government info in different ways



Is a waste of government money



Pew Research Center's Internet & American Life Project, November 30-December 27, 2009 Tracking Survey. N=2,258 adults 18 and older. Margin of error for the total sample is +/-2%. For smaller subgroups, the margin of error may be larger. Please see the Methodology section for details.

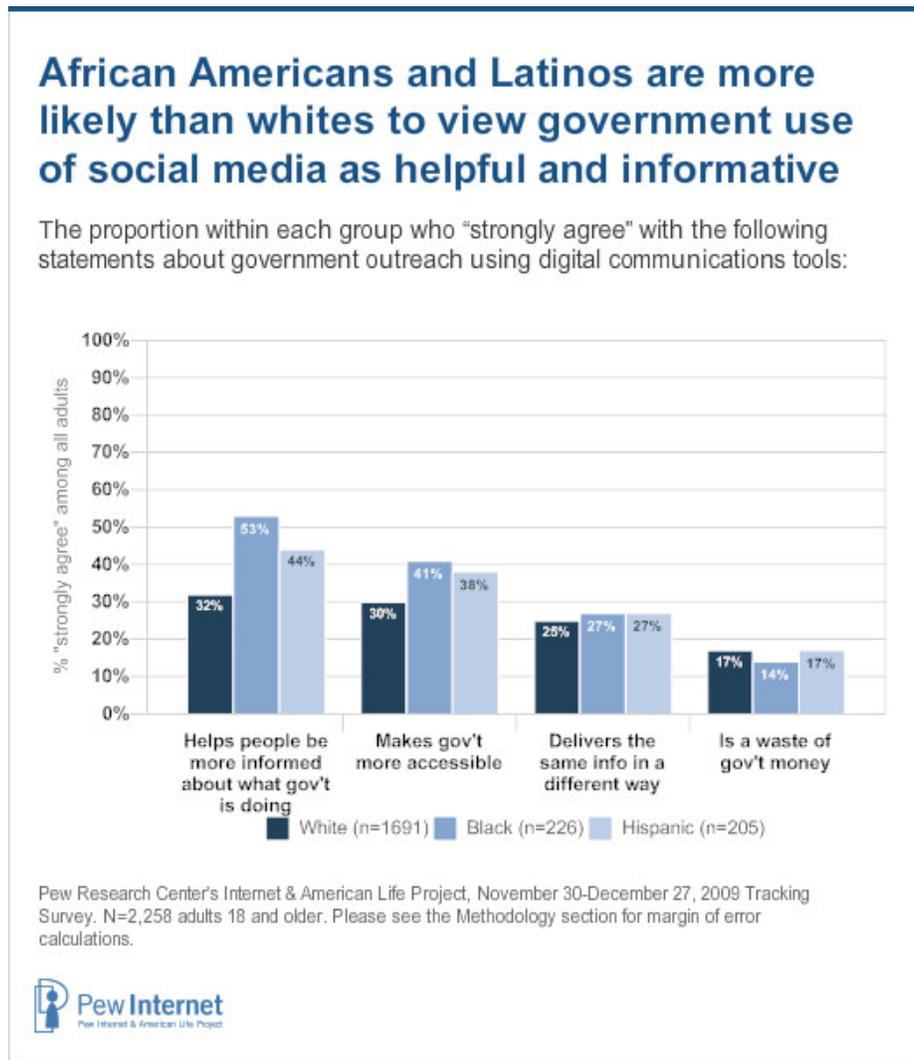


These attitudinal questions were asked of all adults, and it is instructive to look at how this type of outreach is viewed by Americans who are already using new technologies to get government information (in other words, the government social media users we discussed in Part One). Perhaps not surprisingly, government social media users agree strongly with positive statements about this type of government engagement. Compared with those who go online but do not get government information using tools such as blogs or online social networks, government social media users are significantly more likely to agree that this type of engagement makes government agencies more accessible (46% “strongly agree” with this statement, compared with 31% of other internet users) and helps people be more informed about what the government is doing (45% vs. 33%). They are also more likely to *disagree* with the assertion that this type of activity is a waste of government money (33% of government social media users strongly disagree with this statement, compared with 21% of other internet users). On the other hand, having experience with these tools in a government context, these users are more likely than others to

put them in the “useful but not new” category—one third (33%) of government social media users also strongly agree that these tools just deliver the same information in different ways, compared with 24% of other internet users who feel the same way.

Minorities again lead the way in their attitudes towards government engagement using social media

In addition to viewing social media as an important element of government outreach, minority respondents—African-Americans in particular—also tend to agree strongly with positive statements about government engagement using new media. Fully 41% of African-Americans strongly agree that engagement using new tools makes government more accessible, and 53% strongly agree that this type of engagement helps people be more informed about what the government is doing—both of these are significantly higher than the comparable figures for whites (30% and 32%, respectively).



Younger adults are also relatively likely to view such engagement positively, while seniors are generally more likely to agree with the more negative statements posed to them about government engagement using social media.

Part Four: Online government data and information

For many good government advocates, providing citizens with access to vast stores of previously-unavailable government data represents the internet's greatest promise for improving the relationship between the government and its constituents. To measure the extent to which citizens go online to access data on the business of government, we asked internet users whether they had visited any of four specific types of websites in the last year. Although these services do not necessarily comprise a comprehensive list of government data services, they cover a relatively broad spectrum of the activities considered important by advocates of transparency in government. The activities we asked about include:

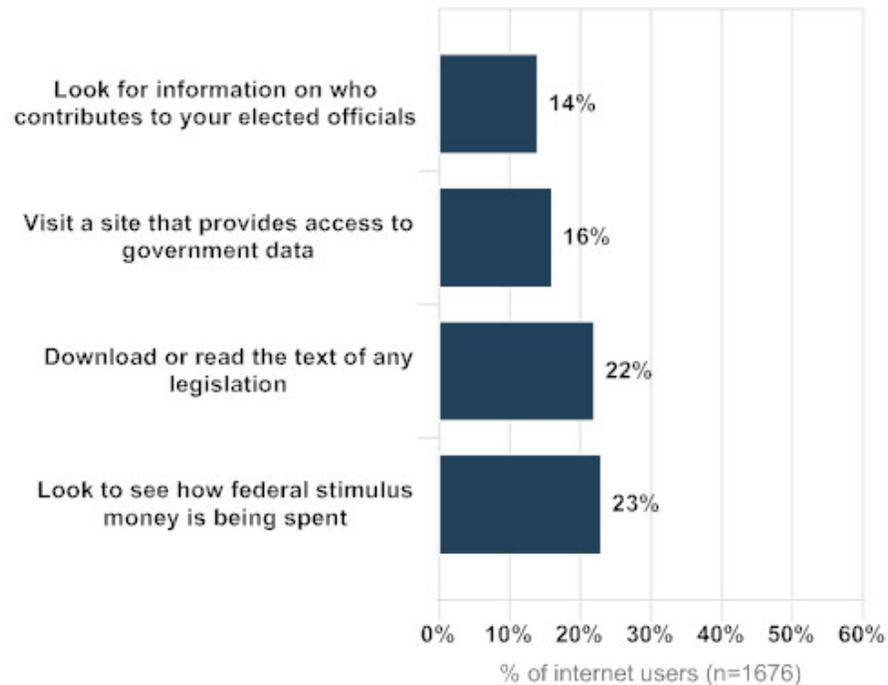
- Looking online to see how money from the recent stimulus package is being spent
- Downloading or reading the text of any legislation
- Visiting a site that provides access to government data, such as data.gov, recovery.gov or usaspending.gov
- Looking online for information on who contributes to the campaigns of their elected officials

In total, 40% of internet users have gone online in the past 12 months for one or more of these reasons. Throughout this section, we refer to these individuals as **government data users**. Looking into stimulus spending (23% of internet users have done this) and going online to read the text of legislation (22%) are the two most common of these activities.⁵ More than half of government data users (55%) have done two or more of these activities in the last year.

⁵ Note: This survey was fielded during the time period when the health care reform bill was being introduced and debated in Congress.

Online government data users

40% of internet users went online for government data or information in the preceding twelve months. These are some of the data sources they looked for.



Pew Research Center's Internet & American Life Project, November 30-December 27, 2009 Tracking Survey. N=2,258 adults 18 and older, including 1,676 internet users. Please see the Methodology section for margin of error calculations.



Much like the government participatory activities we discussed in the preceding section, these online government data services appeal especially to high income, highly educated white males. Nearly half (48%) of government data users have graduated from college, and more than a third (36%) earn \$75,000 or more per year.

Government data users are also prolific users of various online technologies. Nine in ten (90%) have a high-speed home internet connection, three-quarters (74%) use the mobile web, 89% get political news online, 63% use social networking websites and 28% use Twitter or similar status update services. All these are significantly higher than for internet users who do not access government data online.

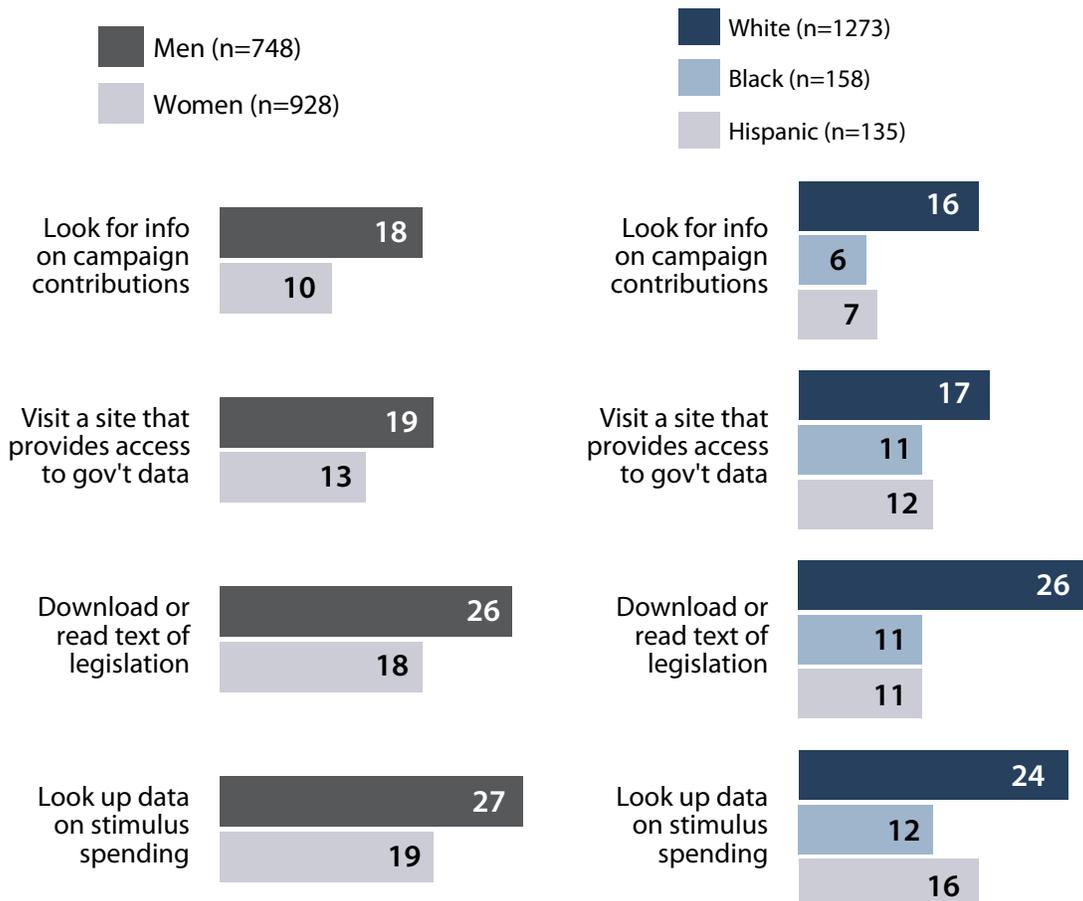
Interestingly, going online for data or information about government activities is not associated with greater or lesser levels of trust in government. Government data users are just as likely as internet users who do not use these services to say that they trust their federal or state government “always” or “most

of the time”, although they are slightly more likely to say that they generally trust their local authorities. However, they do show significantly higher levels of disapproval for the job Barack Obama is doing as president—42% of government data users disapprove of the administration’s job so far, compared with 30% of other online adults. This may be due to the demographic composition of online government users. Men, whites and high-income Americans generally have higher levels of disapproval for Barack Obama, and these groups make up a comparatively large share of the government data user population.

Looking individually at the four activities that comprise our government data user definition, male internet users are more likely than online women to have visited any of the government data sites evaluated in our survey. Going online for this type of government information appeals to men in a way that the other e-government activities we measured in this survey do not—generally, men and women use online government services at a similar rate.

Men outpace women and whites outpace African Americans and Latinos in their use of online government data

The proportion (%) of internet users within each group who did the following in the preceding twelve months.



Source: Pew Research Center's Internet & American Life Project, November 30-December 27, 2009 Tracking Survey. N=2,258 adults 18 and older. Margin of error for the total sample is +/-2%. For smaller subgroups, the margin of error may be larger. Please see the Methodology section for details.



Among internet users, whites are also much more likely to have visited such websites in past twelve months compared with African-Americans or Latinos. The only exception is for sites such as data.gov that offer access to government data, for which there are no significant differences across racial boundaries.

Among internet users, the use of these services also varies somewhat by political ideology and party affiliation. Conservative Republicans and liberal Democrats are especially likely to go online to look up stimulus spending (29% of conservative Republicans and 28% of liberal Democrats have done this) and political contributions (24% and 20% respectively), while political independents (19%) and liberal Democrats (26%) are the groups that are most likely to go to sites such as data.gov that offer access to government data. Overall, liberal Democrats are most likely to access any type of government data online (54% of internet users in this group are government data users, compared with 43% of conservative Republicans and 41% of political independents).

Access to online government data is associated with positive attitudes towards the federal government’s openness and accountability, although this association depends heavily on party affiliation and political ideology

In addition to asking internet users about their engagement with online services oriented around government data, we also asked all adults (both internet users and non-users) whether they feel that the federal government is now more or less open and accountable compared with two years ago.

In part, we asked this question to see whether government data users feel that the government is more open and accountable, and there is indeed some correlation between the use of these services and attitudes towards government openness. Two in five government data users (43%) say that the federal government is more open and accountable than it was two years ago, compared with 33% of internet users who are not government data users and 27% of those who do not go online.

Use of government data is correlated with positive attitudes towards federal government openness

The proportion (%) within each group who feel that the federal government is more or less open and accountable compared with two years ago.

More open & accountable
 About the same
 Less open & accountable
 Don't know/ refuse

Not online



Online, not government data user



Government data users



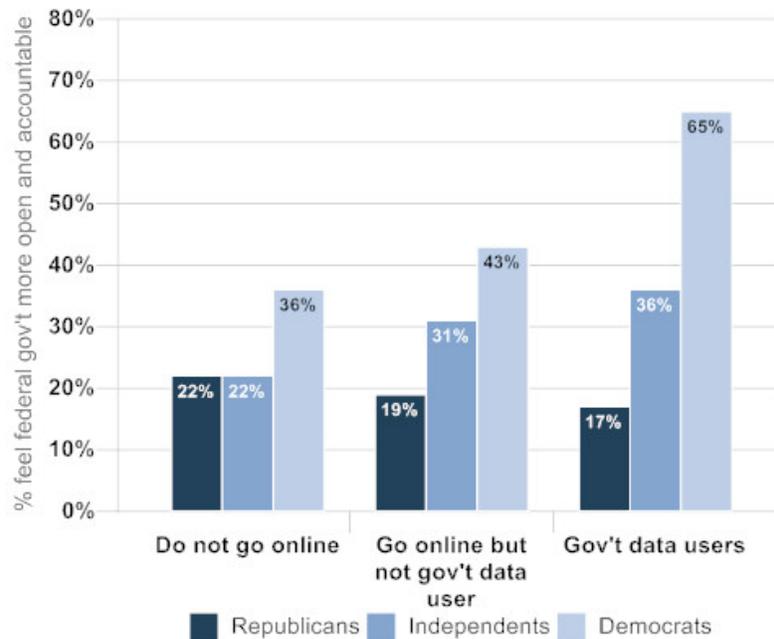
Pew Research Center's Internet & American Life Project, November 30–December 27, 2009 Tracking Survey. N=2,258 adults 18 and older. Margin of error for the total sample is +/-2%. For smaller subgroups, the margin of error may be larger. Please see the Methodology section for details.



However, it is important to note that this association depends heavily on factors such as party identification and political ideology. Self-identified Democrats tend to have more positive views of the federal government’s openness and accountability if they also access government data online, while Republicans tend to have less positive views regardless of whether or not they are government data users. These associations persist even when we control statistically for factors such as demographics, partisan ideology, technology ownership and usage of other online government offerings. The same relationship holds for independent voters who lean towards one party over another. Among Democratic-leaning independents, 59% of government data users feel that the federal government is more open and accountable compared with two years ago, compared with 45% of such voters who go online but do not use government data and 29% of Democratic-leaning independents who do not go online. Among Republican-leaning independents, 26% of government data users have positive views towards the federal government’s openness and accountability; this is little different from the 21% of such voters who go online but do not use government data services who feel the same way. Put simply, political concerns trump access to data when it comes to one’s attitudes towards government openness.

Political attitudes outweigh government data when it comes to views on government openness

The proportion within each group who feel that the federal government is more open and accountable than it was two years ago.



Pew Research Center's Internet & American Life Project, November 30-December 27, 2009 Tracking Survey. N=2,258 adults 18 and older, including 565 cell phone surveys. Interviews were conducted in English and Spanish. Margin of error is +/-2% based on all adults.



Methodology

This report is based on the findings of a daily tracking survey on Americans' use of the Internet. The results in this report are based on data from telephone interviews conducted by Princeton Survey Research Associates International between November 30 and December 27, 2009, among a sample of 2,258 adults, age 18 and older. Interviews were conducted in both English (n=2,197) and Spanish (n=61). Statistical results are weighted to correct known demographic discrepancies.

The margin of sampling error for the complete set of weighted data (n=2,258) is ± 2 percentage points. Margins of error for subgroups may be larger than the margin of error for the total sample. For example, the findings for internet users are based on a subsample of 1,676 adults and have a margin of error of ± 3 percentage points; the findings for online government users are based on a subsample of 1,375 adults and have a margin of error of ± 3 percentage points. Sampling errors and statistical tests of significance in this study take into account the effect of weighting (described below).

A combination of landline and cellular random digit dial (RDD) samples was used to represent all adults in the continental United States who have access to either a landline or cellular telephone. Both samples were provided by Survey Sampling International, LLC (SSI) according to PSRAI specifications. Numbers for the landline sample were selected with probabilities in proportion to their share of listed telephone households from active blocks (area code + exchange + two-digit block number) that contained three or more residential directory listings. The cellular sample was not list-assisted, but was drawn through a systematic sampling from dedicated wireless 100-blocks and shared service 100-blocks with no directory-listed landline numbers.

New sample was released daily and was kept in the field for at least five days. The sample was released in replicates, which are representative subsamples of the larger population. This ensures that complete call procedures were followed for the entire sample. At least 7 attempts were made to complete an interview at sampled telephone number. The calls were staggered over times of day and days of the week to maximize the chances of making contact with a potential respondent. Each number received at least one daytime call in an attempt to find someone available. For the landline sample, half of the time interviewers first asked to speak with the youngest adult male currently at home. If no male was at home at the time of the call, interviewers asked to speak with the youngest adult female. For the other half of the contacts interviewers first asked to speak with the youngest adult female currently at home. If no female was available, interviewers asked to speak with the youngest adult male at home. For the cellular sample, interviews were conducted with the person who answered the phone. Interviewers verified that the person was an adult and in a safe place before administering the survey. Cellular sample respondents were offered a post-paid cash incentive for their participation. All interviews completed on any given day were considered to be the final sample for that day.

Non-response in telephone interviews produces some known biases in survey-derived estimates because participation tends to vary for different subgroups of the population, and these subgroups are likely to vary also on questions of substantive interest. In order to compensate for these known biases, the sample data are weighted in analysis. The demographic weighting parameters are derived from a special analysis of the most recently available Census Bureau's March 2009 Annual Social and Economic Supplement. This analysis produces population parameters for the demographic characteristics of adults age 18 or older. These parameters are then compared with the sample characteristics to construct sample weights. The weights are derived using an iterative technique that simultaneously balances the distribution of all weighting parameters.

Effects of Sample Design on Statistical Inference

Post-data collection statistical adjustments require analysis procedures that reflect departures from simple random sampling. PSRAI calculates the effects of these design features so that an appropriate adjustment can be incorporated into tests of statistical significance when using these data. The so-called “design effect” or *deff* represents the loss in statistical efficiency that results from systematic non-response. The total sample design effect for this survey is 1.18.

PSRAI calculates the composite design effect for a sample of size n , with each case having a weight, w_i as:

$$deff = \frac{n \sum_{i=1}^n w_i^2}{\left(\sum_{i=1}^n w_i \right)^2} \quad \text{formula 1}$$

In a wide range of situations, the adjusted *standard error* of a statistic should be calculated by multiplying the usual formula by the square root of the design effect (\sqrt{deff}). Thus, the formula for computing the 95% confidence interval around a percentage is:

$$\hat{p} \pm \left(\sqrt{deff} \times 1.96 \sqrt{\frac{\hat{p}(1-\hat{p})}{n}} \right) \quad \text{formula 2}$$

where \hat{p} is the sample estimate and n is the unweighted number of sample cases in the group being considered.

The survey’s *margin of error* is the largest 95% confidence interval for any estimated proportion based on the total sample— the one around 50%. For example, the margin of error for the entire sample is $\pm 3.8\%$. This means that in 95 out every 100 samples drawn using the same methodology, estimated proportions based on the entire sample will be no more than 3.8 percentage points away from their true values in the population. This margin of error takes into account the potential design effect of weighting. A multiplier of 1.2 (the square root of the typical design effect of the weight variable) is included in Pew Internet’s margin of error formula:

$$1.2 * 1.96 * (\text{SQRT}(.5 * .5) / N) * 100$$

It is important to remember that sampling fluctuations are only one possible source of error in a survey estimate. Other sources, such as respondent selection bias, questionnaire wording and reporting inaccuracy, may contribute additional error of greater or lesser magnitude.

Response Rate

The disposition reports all of the sampled telephone numbers ever dialed from the original telephone number samples. The response rate estimates the fraction of all eligible respondents in the sample that were ultimately interviewed. At PSRAI it is calculated by taking the product of three component rates:¹

- Contact rate – the proportion of working numbers where a request for interview was made
- Cooperation rate – the proportion of contacted numbers where a consent for interview was at least initially obtained, versus those refused
- Completion rate – the proportion of initially cooperating and eligible interviews that were completed

Thus the response rate for the landline sample was 19.5 percent. The response rate for the cellular sample was 18.8 percent.

Table 1: Sample Disposition

Landline	Cell	
21990	8100	T Total Numbers Dialed
1263	183	OF Non-residential
1068	6	OF Computer/Fax
10	0	OF Cell phone
9496	3132	OF Other not working
1130	140	UH Additional projected not working
9023	4639	Working numbers
41.0%	57.3%	Working Rate
377	47	UH No Answer / Busy
1201	1101	UO_{NC} Voice Mail
40	8	UO_{NC} Other Non-Contact
7405	3483	Contacted numbers
82.1%	75.1%	Contact Rate
668	642	UO_R Callback
4868	1940	UO_R Refusal
1869	901	Cooperating numbers
25.2%	25.9%	Cooperation Rate
66	27	IN1 Language Barrier
0	291	IN2 Child's cell phone
1803	583	Eligible numbers
96.5%	64.7%	Eligibility Rate
110	18	R Break-off
1693	565	I Completes
93.9%	96.9%	Completion Rate
19.5%	18.8%	Response Rate

¹ PSRAI's disposition codes and reporting are consistent with the American Association for Public Opinion Research standards.